

#### **NORTH CAROLINA** Department of Transportation



# Design with Utilities in Mind

NCDOT Utilities Unit & Division 3 Personnel September 20, 2022

#### **Introductions**

- **Don Hampton** Regional Utilities Engineer
- Jon Gaillard Western Regional Utility Coordinator
- Lonny Sleeper Division 3 Utility Engineer
- Todd Lapham Senior Utilities Engineer- Alternative Delivery Projects

#### Agenda

- Overview of the Utility Coordination and Design Process
- The Avoid, Minimize, and Accommodate Method
- Early Involvement and Red Flag Items
- Challenges in Utility Relocation
- Summary/Things to Consider
- Questions?



#### **NORTH CAROLINA** Department of Transportation



# The Utility Coordination and Design Process

Jon Gaillard Western Regional Utility Coordinator





#### What is Utility Coordination?

- The facilitation of the removal, relocation, or adjustment of utility facilities when necessary for NCDOT highway improvement projects.
- Utility coordination involves <u>all</u> stakeholders in developing the most efficient and least impactful solution to accommodate utilities within a project, including:
  - Utility Owners
  - NCDOT (PMU, SMU, Roadway, Hydro, Geotech, EAU, etc.)
  - Design Teams
  - Project Managers
  - Property Owners
  - Government Agencies

#### Avoid, Minimize, Accommodate

- Our approach to utility coordination:
- Avoid- eliminate conflict by avoiding it
- Minimize- minimize the impact of conflict
- Accommodate- adjust or relocate existing facility

#### The Utility Coordination & Design Process

- Develop Initial Utility Relocation & Construction Estimates (1UT1)
- Investigate Existing Utilities (1UT2)
- Initiate Utility Coordination and/or Design (2UT1)
- Utility Relocation and Construction Estimates (2UT2)
- Advance Utility Coordination and/or Design (3UT1)
- Utility Relocation and Construction Estimates (3UT2)
- Complete Utility Coordination and/or Design (4UT1)
- Complete Utility Relocations by Owner (4UT2)
- Utility Construction Support (5UT1)

#### Develop Initial Utility Relocation & Construction Estimates (1UT1)

- The first step in utility coordination is to develop an initial utility estimate.
- Include anything that may be impacted within construction limits.
- Make note of high-impact facilities
  - Transmission facilities, substations, pump or lift stations, etc.

# Develop Initial Utility Relocation & Construction Estimates (1UT1)

#### UTILITY ESTIMATE WORKSHEET

TIP No: WBS Element No: State Project No: Fed. Project No: County: Description:	U-6123 34263.1.1 Burke Bridge replaceme	nt and intersection	improvemer	nts at US	64 (Bur	kemont Ave) and	US 70 (W. Flemin					
Field Inspection -	Evidence of Utili	ties										
Gas: Yes	Electric: Yes	Telephone:	Yes	CATV:	Yes							
Water: Yes	Sewer: Yes	Drainage:	Yes	Other:	Yes	Fiber						
Anticipated Reloo	cation											
Gas: Yes	Electric: Yes	Telephone:	Yes	CATV:	Yes							
Water: Yes	Sewer: Yes	Drainage:	No	Other:	No							
Summary:       Intersection Improvements at Burkemont Ave (US 64) and US 70 (W. Fleming Dr)         Requesting Party:       Lynnise Hawes         Estimate Date:       August 10, 2022         Delegation Table       Construction Table												
Deleset	ion Totala	Constru	ation Total			Altermete T	atala					
Relocat	ion Totals	Constru	ction Total	l		Alternate T	otals					
Relocat Power Poles:	ion Totals \$120,000.00	Constru Power Poles:	iction Total		Reloca	Alternate T ation Total	otals \$232,912.00					
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Detail: Intersection Imp	rovements at Burkemont Ave	(US 64) and US 70 (	N. Fleming	j Dr)	
Power Poles	Ϋ́				
Туре	Location		Number	Cost / Pole	Total Cost
Distribution Pole (Local)			8	\$15,000.00	\$120,000.00
		Total:	8		\$120,000.00
Telephone Poles					×
Туре	Location		Number	Cost / Pole	Total Cost
Three Cable Telephone Pole			1	\$4,912.00	\$4,912.00
		Total:	1		\$4,912.00
Water Lines					
Line Type	Location		Length	Cost per Ft.	Total Cost
12" Water Line Per Linear Foot			300	\$75.00	\$22,500.00
		Total:			\$22,500.00
Water Items					
Item	Location		Number	Unit Cost	Total Cost
Water Meter Relocation			1	\$972.00	\$972.00
Valves			2	\$1,069.00	\$2,138.00
Fire Hydrant New			1	\$5,000.00	\$5,000.00
		Total:			\$8,110.00
Sewer Items					
Item	Location		Number	Unit Cost	Total Cost
Manhole			2	\$4,256.00	\$8,512.00
		Total:			\$8,512.00
Miscelansous Items and	Adjustments				
Item	Location		Number	Unit Cost	Total Cost
Contigency			1	\$48,000.00	\$48,000.00
Clearing			1	\$60,000.00	\$60,000.00
		Total:			\$108,000.00
			Alterna	te Total	\$272,034.00

#### Investigate Existing Utilities (1UT2)

- Initial contact with utilities to explain project scope, location and possible alignments, and the project schedule.
  - Request that utility owners provide details of facilities within project limits, including critical or high-impact facilities
  - Request details on factors that may affect project schedules
    - Lengthy design times
    - Material lead times
    - Internal budgets for construction
- Preliminary Utility Investigations
  - Inventory, estimate, risks to budget and schedule, avoidance
- Utility Risk and Analysis Report
- Determine Utility Relocations
- Obtain Utility Construction Requests

#### Initiate Utility Coordination and/or Design (2UT1)

- Determine conflicts
  - Review plans for likely areas of conflict
- Develop preliminary relocation schedule to be shared with utilities
  - Important to consider joint-use facilities!
  - Durations for relocation <u>and</u> retiring/removal of existing facilities
  - Just a baseline, will be fine-tuned as project progresses
- Utility Kickoff Meeting
  - Provide information to utility companies about the project
  - Discuss project schedule
  - Discuss preliminary relocation alignments
  - Request utilities to develop preliminary plans and identify any necessary easements
  - Review cost responsibilities

#### Initiate Utility Coordination and/or Design (2UT1)

- Determine cost responsibilities
  - Investigate prior rights documentation
  - Determine if the utility's claims are justifiable
- Create relocation schedules
  - These will continue to be fine-tuned throughout life of the project.
  - PM's need to be updated as schedules change
- Preliminary relocation and construction plans
  - These will also be fine-tuned as project progresses, especially after hydro designs are complete
- SUE & Geotech Requests

#### Initiate Utility Coordination and/or Design (2UT1)

- Utility parcel list and PUE submission for inclusion into right of way plans.
  - Important for right of way to be aware of any priority utility parcels and a date which the are needed by to maintain relocation schedules
  - Ultimately impacts overall project schedule

# Utility Relocation and Construction Estimates (2UT2)

• Estimates are updated

#### Advance Utility Coordination and/or Design (3UT1)

- Submission and review of Utility Relocation Plan Packages
  - UbO Plans, SP, Estimates
- Submission and review of Utility Agreement Plans
  - UC Plans, SP, Estimate
- Water & Sewer Permit Initiation
  - Needed for water & sewer work to be constructed by project contractor
- Utility Permit Plans
  - Dependent on area of utility impacts
- Submission of Final Utility Coordination Working Plans
  - Final utility alignments with final PUE
- Authorization of Utility Relocation and Encroachment Agreements

# Utility Relocation and Construction Estimates (3UT2)

• Estimates are updated

# Complete Utility Coordination and/or Design (4UT1)

- Completion of UbO Plans
- Completion of UC Plans
- Receive Water & Sewer Permits
- Execute Utility Agreements
- Utility Certification





#### Complete Utility Relocations by Owner (4UT2)

- Relocation scheduling conference
  - Includes utility reps, utility's contractor, PM, and resident engineer
- Maintain contact with utilities throughout relocation construction

   Weekly
- Maintain updated utility relocation schedule
  - Weekly, or as required
- Continued coordination for any issues that arise

#### Utility Construction Support (5UT1)

- Continue 4UT2, as necessary, until all utility relocations are complete.
- Review Utilities Materials Submittals.





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# Avoid, Minimize, and Accommodate Utilities

Don Hampton Western Region Utilities Engineer Lonny Sleeper Division 3 Utilities Engineer

# Early Involvement of Utility Owners

- Show project limits so that potential conflicts can be identified
- Allow to plan for project relocation budgets around future Let dates
- Allow to allocate resources for future relocations
- Utility company can inform NCDOT of new builds or infrastructure upgrades within the proposed project limits and plan accordingly



# **Avoiding Utility Impacts**

Why avoid?

- High relocation costs
- Facilities that are within an existing private easement or a fee simple parcel
- A one-year or greater relocation duration for a single portion of the facility

#### **Power Substation**

- Can cost \$10-50 million to relocate
- Usually located within a fee simple parcel
- Additional R/W cost
- 2 to 5 years for relocation



# Power Transmission Lines

- Can cost \$350,000 per pole to relocate
- Usually located within a private easement
- Additional R/W cost
- Can take up to 24 months to relocate





#### **Sewer Pump Station**

- Can cost \$875,000+ to relocate
- Usually located within a fee simple parcel
- Additional R/W cost for new station location
- Normally included as part of the UC Design and part of the contract





#### SLIC Sites (Cabinets)

- Can cost \$350,000 per cabinet to relocate
- Usually located within a fee simple parcel
- Additional R/W cost for new site location
- Can take up to 24 months to relocate



#### Communication Vault (not a HH)

- Average 8' x 10' in size
- Multiple conduits entering/leaving
- Spaced 650' to 750' apart
- Impact to conduit between vaults usually results in two vaults being impacted
- Impact to a single vault usually results in 3 vaults with associated conduit being impacted
- Usually longer than normal relocation times
- Can cost \$350,000 per vault to relocate and up to 24 months relocation time

# Transmission Gas Regulator Stations

- Cost to relocate a gas transmission stations is extremely expensive due to complexity of relocation
- Usually located within a private easement
- Additional R/W cost for new station location



# Distribution Gas Regulator Station

- Can cost \$150,000 for the station itself
- Usually located within a private easement
- Additional R/W cost for new station location



#### How can we avoid?

- Early involvement of utility owner.
- Identifying the high value facilities early in project development
- Evaluate to determine if facility can be avoided by adjusting design



# Minimizing Utility Impacts

Why minimize?

- Reduce impacts to utilities
- Reduce relocation duration
- Reduce relocation cost to utility owner and NCDOT

## Minimizing Utility Impacts

#### How can we minimize?

- Early involvement of utility owner.
- Review drainage structures and pipes to avoid conflicts
- Review grading and ditches to avoid conflicts
- Look at constructability of the work be performed to avoid conflict (also identify conflicts)

## Example: Shifting a Drainage Structure

 Possible change in location of a drainage box and adjustment to reduce possible utility conflict



## **Example: Alter Design**



## Bore and Jack Sending/ Receiving Pits

- Bore pits can have a large footprints, both sending and receiving
- Depth of pit may require a sheet pile shoring which installation can be impacted by overhead utilities
- Proposed utility relocation must be taken into consideration
- Additional ROW impacts not identified with setting PUE's may be required



# Bore and Jack Sending/ Receiving Pits



## **Accommodating Utilities**

How can we accommodate?

- Early involvement of utility owner
- Obtain new easement or R/W for the utility owner
- Obtain PUE/DUE/AUE for utilities to be relocated
- Work directly with utility owner to avoid or minimize utility conflicts
- Perform SUE (test holes)
- Include water/sewer design and relocation in project.





#### Why are we trying to...

- Avoid impacts?
- Minimize impacts?
- Accommodate Utilities?
- Get utility owners involved early?



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# **Challenges in Utility Relocation**

Todd D. Lapham Sr. Utilities Engineer – Alternative Delivery Projects

Design with Utilities in Mind



#### Items to Consider – Project Types

- Design-Bid-Build
- Design-Build
- Express Design-Build
- CMGC
- P-3 (Public-Private Partnership)
- Division Managed
- Central Managed



# Items to Consider - Permits

- Environmental Permits
- Who is responsible is dependent on the project.



**Coastal Area Management Act** 

# 404 401

- Erosion and Sediment Control Plans
  - Time frame for utilities to obtain permits.





# Items to Consider – R.O.W

#### \*\*Right of Way\*\*

#### Permanent Utility Easements

Design and Acquisition





## **Tree Clearing**

- By Contract or Contractor
  - By Utility Owner

## Items to Consider – NCDOT Caused

#### **Design Time Frame**

Change in the project design without getting input from the Utilities Unit and utility owners.

- Hydro not @ 75% or more
- Ditches change
- Drainage pipes move

3rd Party external stakeholders asking for utilities to move from OH to UG.

Multiple Projects in one area

• Large Projects eat up resources, i.e. Designers, Crews and Materials

# Items to Consider – Utilities Internal

#### Small Sample

- Funding
- Crews
  - Shortage
  - Specialized
- Materials
  - Buy American
  - Shelf Life
- Non-NCDOT Projects
  - City Streets
  - Expansion
  - Maintenance
  - Emergency

#### **Example Project Schedule**

ID	0	Task Mode	Task Name	Duration	Start	Finish	Predecessors	March 2022 April 2022 May 2022 June 2022 July 2022 August 2022 Sept 20   25   2   7   12   17   22   27   1   6   11   16   21   26   31   5   10   15   20   25   30   5   10   15   20   25   30   4   9   14   19   24   29   3
1	~		100% Hydro Plans	15 days	Tue 3/1/22	Mon 3/21/22		
2	~	-,	Duke Energy - First Ave - Design	60 days	Tue 3/22/22	Mon 6/13/22	1	
3		-	Duke Energy - First Ave - Construction	21 days	Tue 6/14/22	Tue 7/12/22	2	
4		-,	Spectrum - First Ave - Design	60 days	Tue 3/22/22	Mon 6/13/22	1	
5	1	-	Spectrum - First Ave -Construction	45 days	Tue 6/14/22	Mon 8/15/22	4	
6		-,	AT&T - First Ave - Design	60 days	Tue 3/22/22	Mon 6/13/22	1	
7		-,	AT&T - First Ave -Construction	45 days	Tue 6/14/22	Mon 8/15/22	6	* · · · · · · · · · · · · · · · · · · ·
8		-	Duke Energy - Pole Removal	14 days	Tue 8/16/22	Fri 9/2/22	7	
9	~	<b>-</b> 3	Duke Energy - Second St - Design	60 days	Tue 3/22/22	Mon 6/13/22	1	
10		=	Duke Energy - Second St - Construction	21 days	Tue 6/14/22	Tue 7/12/22	9	
11			Spectrum - Second St - Design	60 days	Tue 3/22/22	Mon 6/13/22	1	
12			Spectrum - Second St -Construction	45 days	Tue 6/14/22	Mon 8/15/22	11	×
13		-	AT&T - Second St - Design	60 days	Tue 3/22/22	Mon 6/13/22	1	
14			AT&T - Second St -Construction	45 days	Tue 6/14/22	Mon 8/15/22	13	
15		-	Duke Energy - Pole Removal	14 days	Tue 8/16/22	Fri 9/2/22	14	
16	~	-,	UG - Dominion Gas	60 days	Tue 3/22/22	Mon 6/13/22	1	Y
17		-,	UG First Ave - Dominion Gas	21 days	Tue 6/14/22	Tue 7/12/22	16	<b></b>
18		-	UG Second St - Dominion Gas	21 days	Wed 7/13/22	Wed 8/10/22	17	

		Task Name	Duration (days)	
		Duke Energy - First Ave - Design	60	
		Duke Energy - First Ave - Construction	21	
		Spectrum - First Ave - Design	30	
		Spectrum - First Ave -Construction	60	
		AT&T - First Ave - Design	30	
		AT&T - First Ave -Construction	60	
		Duke Energy - Second St - Design	60	
		Duke Energy - Second St - Construction	21	
		Spectrum - Second St - Design	30	
		Spectrum - Second St -Construction	60	
Project Project?	Task	AT&T - Second St - Design	30	Deadline +
Date: Fri 8/5/22	Milestone	AT&T - Second St -Construction	60	Manual Progress
	Summary	UG First Ave - Dominion Gas	21	
		UG Second St - Dominion Gas	21	

ID		Tack	Task Name		Duration	Start	F	inish		01.0.0000		01.0.0000			4 2022		01.4.2022
	0	Mode	Task Home		Duration	Juli		in an	Mar	Apr Ma	y Jun	Jul	Aug	Sep	0ct 1	Nov Dec	Jan
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	2	-4	Duke Energy - First Ave	- Design	60 days	Tue 3/2	22/22 N	Non 6/13/2	2		h						
	3	->	Duke Energy - First Ave	- Construction	21 days	Tue 6/1	14/22 T	ue 7/12/22	2		*	5					
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Γ	5		Spectrum - First Ave -Co	Instruction	45 days	Wed 7/	/13/22 T	ue 9/13/22	2			1		h .			
	6 📅	-	AT&T - First Ave - Design	n	30 days	Mon 5/	/16/22 F	ri 6/24/22									
	7	-4	AT&T - First Ave -Constr	uction	45 days	Wed 9/	/14/22 T	ue 11/15/2	22					*		h	
	8		Duke Energy - Pole Rem	oval	14 days	Wed 11	1/16/22 M	Non 12/5/2	2							*	
F	9	-	Duke Energy - Second S	- Design	60 days	Tue 3/2	22/22	Non 6/13/2	2								
F	0	-4	Duke Energy - Second S	t - Construction	21 days	Wed 7/	/13/22 V	Ved 8/10/2	2			+					
F	1 🛱	-	Spectrum - Second St - I	Design	30 days	Mon 5/	/23/22 F	ri 7/1/22									
F	2	-	Spectrum - Second St -C	onstruction	45 days	Thu 8/1	11/22 V	Ved 10/12	22				+		2		
H	3	-	AT&T - Second St - Desi	zn	30 days	Mon 5/	n 5/23/22 Fri 7/1/										
F	4	■,	AT&T - Second St -Const	truction	45 days	Thu 10	/13/22	Ved 12/14	22						+		
F	5	-	Duke Fnergy - Pole Rem	oval	14 days	Thu 12	Thu 12/15/22 Two 1/2									+	
F	6	-	UG - Dominion Gas	UTU.	60 days	Tue 3/2	22/22	Aon 6/13/2	2		5						
F	7	-,	UG First Ave - Dominion	Gas	21 days	Tue 6/1	14/22 T	ue 7/12/22	,		+						
F	8	-	UG Second St - Dominio	n Gas	21 days	Wed 7	/13/22	Ved 8/10/2	2			+					
F									-					-			
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#### **Example Project Schedule**

\*\*\* Example Utility Company Activities \*\*\*

Activity Name	Duration (Business Days)
NC-1997. Project Initiation	
Funding ID Created and Approved	
Conflicts ID	
Prior Rights Research	30 days
High Level Cost and Engineering Est	
UPEA Creation and Submission	<mark>45 days</mark>
NCDOT Review and Approval	15 days
Environmental Assessment and Permits	
Initial Design	5 Days
PUE Submission and Review/ Approval	
Engineering Design/URA or EA package development	30 Days
Power Company Design Review/ Submittal	5-7 days
Submit URA or EA to DOT	
URA or EA Approval	10 days
Required ROW/PUE Acquisition	
ROW Verification - Power Company	22 days
DOT Environmental Permitting	project
WO Scheduling	5 days
Pre-Construction Meeting - Milestone	wities will C
Site Readiness (Silt Fencing, Pole Staking, etc.)	and activit
Vegetation Work (Can be flipped before Pre-con)	es frames a.
Crew Work <mark>– 1 crew most of the time.</mark>	*** times

ID	-	Task	Task Name		Duration	Start	Finish	Qtr 2, 2022		Qtr 3, 2022		Qtr 4, 2022	N3 9	Qtr 1, 2023
	0	Mode	100% Hudro Dian		15 days	Tue 2/1/22	Man 2/21/22	Mar Apr	May	Jun Jul	Aug	Sep Oct	Nov Dec	Jan Feb
1	66	->	100% Hydro Plan	s Aug Decign	15 days	Tue 3/1/22	Mon 3/21/22	1						
2	-		Duke Energy - Fir	st Ave - Design	21 days	Tue 5/22/2	2 Mion 0/13/22			7				
4	-		Spectrum - First	ve - Decign	21 days	Mon 5/16/	22 Fri 6/24/22	-						
5			Spectrum - First	ve Construction	45 days	Wed 7/13/	22 Tue 9/13/22			- +				
6	<b>D</b>	-	AT&T - First Ave	Design	30 days	Mon 5/16/	22 Fri 6/24/22	-		_		T		
7		-	AT&T - First Ave	Construction	45 days	Wed 9/14/	22 Tue 11/15/22			_		+		
8			Duke Energy - Po	e Removal	14 days	Wed 11/16	/22 Mon 12/5/22						+	
9		-	Duke Energy - Se	cond St - Design	60 days	Tue 3/22/2	2 Mon 6/13/22							
10	)	-	Duke Energy - Se	cond St - Construction	21 days	Wed 7/13/	22 Wed 8/10/22			· ·				
1		Ξ.	Spectrum - Secon	d St - Design	30 days	Mon 5/23/	22 Fri 7/1/22							
12		-	Spectrum - Secon	d St -Construction	45 days	Wed 9/14/	22 Tue 11/15/22							
13		-	AT&T - Second St	- Design	30 days	Mon 5/23/	22 Fri 7/1/22							
14		-,	AT&T - Second St	-Construction	45 days	Wed 11/16	5/22 Tue 1/17/23	-					*	5
1	;	-	Duke Energy - Po	e Removal	14 days	Wed 1/18/	23 Mon 2/6/23							*
16	5		UG - Dominion G	as	60 days	Tue 3/22/2	2 Mon 6/13/22	*		<b>1</b>				
17	6	-,	UG First Ave - Do	minion Gas	21 days	Tue 6/14/2	2 Tue 7/12/22			*				
18	1	->	UG Second St - D	ominion Gas	21 days	Wed 7/13/	22 Wed 8/10/22			*				
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#### Summary

- There are many factors that can affect utilities on a project
- Utility owners have internal issues that can also affect relocation schedules that we have no control over
- Interdisciplinary communication is key
- Designing a project with utilities in mind can help improve overall project delivery schedules

## **Useful Links**

- <u>Utilities Unit Connect Site</u>
- NCDOT Utilities Accommodations Manual
- NCDOT Utilities Unit Directory

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