

# Guidance for North Carolina's Comprehensive Transportation Planning (CTP) Process

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### Introduction

The North Carolina Department of Transportation (NCDOT) has undertaken a major process improvement with the goal of integrating the long-range transportation planning process and the project development process, essentially the National Environmental Policy Act (NEPA) and its state counterpart State Environmental Policy Act (SEPA). In North Carolina the long range planning process is called the Comprehensive Transportation Planning (CTP) process.

This CTP guidance document is a tool developed by the NCDOT for CTP practitioners to provide a basic understanding of the CTP process. The guidance is intended for use by the Transportation Planning Branch (TPB) and process partners, such as Metropolitan Planning Organizations (MPOs), Rural Planning Organizations (RPOs), Federal Highway Administration (FHWA), Federal Transit Administration (FTA), environmental resource agencies, local governments, land use agencies and other entities responsible for participating in the development of CTPs.

In addition, this CTP guidance document will enable national audiences to understand North Carolina's CTP process and the interactions that occur in this process between the following elements: land use planning, travel demand modeling, multi-modal planning, air quality conformity planning, federal planning requirements, environmental considerations and public involvement.

Send suggestions for revisions to this document to: NCDOT Transportation Planning Branch- Technical Services Unit Head.

### List of Acronyms:

AQ: Air Quality ASA: Alternatives and Scenario Analysis **CCI:** Community Characteristics Inventory **CDR: Conformity Determination Report** CEQ: Council on Environmental Quality CFR: Code of Federal Regulation CIA: Community Impact Assessment **CPS: Conformity Process Schedule CSS: Context Sensitive Solutions** CTP: Comprehensive Transportation Planning or Comprehensive Transportation Plan CUR: Community Understanding Report EEP: Ecosystem Enhancement Program EPA: United States Environmental Protection Agency FHWA: Federal Highway Administration FTA: Federal Transit Administration **GIS:** Geographic Information System IC: Interagency Consultation (as in Air Quality IC meeting) ICE: Indirect and Cumulative Effects LEP: Limited English Proficiency LPA: Lead Planning Agency (of an MPO or RPO) LRTP: Long Range Transportation Plan (or an MPO's Metropolitan Transportation Plan) LU: Land Use M: Model or Modeling (as in Model Team or Modeling Sub-process) MM: Multi-modal MOA: Memorandum of Agreement MOE: Measure of Effectiveness MOU: Memorandum of Understanding

MPO: Metropolitan Planning Organization MTP: Metropolitan Transportation Plan (an MPO's federally required plan, sometimes called LRTP) MVEB: Mobile Vehicle Emissions Budget NCDENR-DAQ: North Carolina Department of Environment and Natural Resources- Division of Air Quality NCDOT: North Carolina Department of Transportation NCGS: North Carolina General Statute NEPA: National Environmental Policy Act ROW: Right of Way **RPO: Rural Planning Organization** SAFETEA-LU: Safe, Accountable, Flexible, Efficient Transportation Equity Act- Legacy for Users SEPA: State Environmental Policy Act SIP: State Implementation Plan STIP: State Transportation Improvement Program TAC: Transportation Advisory Committee (of an MPO or RPO) TAZ: Traffic Analysis Zone TCC: Technical Coordinating Committee (of an MPO or RPO) TCPCP: Transportation Conformity Pre-analysis Consensus Plan **TDM: Travel Demand Model TIP:** Transportation Improvement Program TMA: Transportation Management Area TPB: Transportation Planning Branch of NCDOT **USDOT: United States Department of Transportation** VMT: Vehicle Miles Traveled

# **Explanation of Selected Terms:**

- <u>Solutions</u> Solutions start as broad, general concepts of ways to meet transportation needs. In the CTP process, these conceptual solutions are developed for the various identified transportation needs and then are analyzed and further refined. An example of a potential solution is that it may be known based on deficiency analysis that additional capacity is needed to address congestion issues. Another example is that enhancements to pedestrian facilities are needed in the central business district. These potential solutions start as conceptual in nature and must be developed further prior to specific alternatives being studied.
- <u>Alternatives</u>– Alternatives are options studied for the scope, concept, and location of a transportation proposal to serve a specific deficiency or need. Examples may include: multiple options for a bypass for a specific area; converting an existing facility to expressway through minor improvements and operational strategies; adding transit to a facility to handle some of the travel demand; or widening an existing facility.
- <u>Scenarios</u>– A scenario is the combination of specific solutions and alternatives, including the underlying land use assumptions. Multiple options may be studied for both the transportation and the land use component of a plan, which is called 'scenario analysis.' The word 'scenario' is also contained within the term 'land use scenarios', which are the options that may be studied, if an area choses to, for different land development patterns based on the projected growth. In this document, the term 'land use' always accompanies 'scenario' when referring to the land use component. Otherwise, the term 'scenario' refers to the combination of a land use scenario plus the resulting transportation proposals needed to meet travel demand. Examples of two scenarios are: 1) land use projections following the current land use plan with transportation proposals such as an outer loop, widening intersecting roads, and some transit

improvements; 2) land use projections following a new land use pattern that is supportive of transit with transportation proposals such as a partial outer loop, widening additional roads, and more transit improvements than the first scenario. Scenario testing does not always have to be an analysis of the entire set of transportation proposals for the entire area. Smaller groupings of projects or a sub-area may be tested separately as needed.

#### Relationship between Conceptual Solutions, Alternatives, and Scenarios

The decision about whether to test multiple land use scenarios is made early in the CTP process and the potential land use scenarios are discussed in general during CTP Step 1: Develop CTP Vision. After transportation needs are identified through the deficiency analysis in CTP Step 2: Conduct Needs Assessment, conceptual transportation solutions are developed. In CTP Step 3: Analyze Alternatives, these conceptual solutions are developed more fully.

The alternatives and scenario analysis occurring in CTP Step 3 is an iterative process. Potential solutions for particular needs, and combinations of solutions to the various needs in the area, must be defined in order to test various land use scenarios. After a land use scenario is chosen, alternatives analysis is often conducted in more detail with the land use scenario applied to determine the long range planning preferred alternatives for various needs, based on criteria, such as how well they meet the community vision, address the transportation deficiency, and minimize impacts to the natural and human environment. During the process of developing conceptual solutions and analyzing alternatives, it may be determined that certain options fail to meet the community vision, fail to address the transportation deficiency, or would result in an unacceptable level of impacts to the environment. These options are dropped from further consideration in the CTP study and are documented as 'unreasonable' solutions or alternatives. The long range planning preferred alternatives for various needs, those that best meet the criteria, are shown on the adopted CTP maps and documented as the 'CTP Project Proposals'.

Additional information about Alternatives and Scenario Analysis is contained in this CTP Guidance document, such as in the tables documenting various process steps.

# 1 Background Information on the Comprehensive Transportation Planning (CTP) Process

### 1.1 What is a CTP?

CTP stands for Comprehensive Transportation Plan, North Carolina's multi-modal transportation plan. The CTP represents a community's consensus on the future transportation system (including the existing system and improvements) needed to support anticipated growth and development over approximately a 25- 30 year timeframe.

A CTP is a mutually adopted legal document between the state and the local area partner(s). When a CTP is adopted by NCDOT, it represents the state's concurrence with the identified transportation needs and proposed recommendations. However, it does not commit the Department to funding or constructing those project proposals, or to a particular cross-section. CTPs replace the thoroughfare plans that have been developed since the 1950's. Both the processes for developing a CTP and the products (CTP maps and document) are different than the thoroughfare plan.

### 1.2 What has changed?

North Carolina is a growing and dynamic state. While roads will always be an important part of our transportation system, communities across North Carolina want to consider how other transportation modes can support their economic and quality-of-life goals. To reflect the desire to expand transportation planning options in North Carolina, the North Carolina General Assembly amended the state transportation planning law in 2001 [NCGS 136-66.2]. This amendment replaced the thoroughfare plan requirement with the multi-modal Comprehensive Transportation Plan.

The CTP provides a technically sound, comprehensive and integrated planning process for looking at the full range of potential solutions to address an area's future transportation needs.

### 1.3 How is a CTP different from a thoroughfare plan?

The thoroughfare plan identified the existing and proposed highway network needed to handle existing and future traffic. The CTP is a multi-modal plan that identifies the existing and future transportation system, including highways, public transportation, rail, bicycle, and pedestrian facilities needed to serve the current and anticipated travel demand. The CTP process has additional emphasis on being environmentally and community friendly. It strengthens the connections between an area's transportation plan, adopted local land development plan, and community vision.

### 1.4 How is CTP different from traditional transportation planning in North Carolina?

While the CTP process is more formal and explicit, there is flexibility to customize the process to meet an area's needs. While a locally endorsed land development plan is required by NCGS 136-66.2, the CTP process allows local areas to test how different land use patterns affect future transportation improvements. New tools and planning processes are used to identify and avoid or minimize impacts to the human and natural environment. Roles have been enhanced for existing partners and defined for new partners, including local land use agencies and state and federal environmental resource agencies.

A project management plan that defines local and NCDOT responsibilities for developing the CTP is agreed upon in the initial steps of the process. The CTP includes a formal public involvement process that identifies specific points where information is provided to and requested from the public, when local policy leaders consider this input during their decision-making, and how the results of the decision-making process are reported back to the public.

### 1.5 How does a CTP relate to the federally required metropolitan transportation plan?

Under federal law (23 USC 134), Metropolitan Planning Organizations (MPOs) are required to prepare a metropolitan transportation plan (MTP), sometimes referred to as a long range transportation plan (LRTP) in North Carolina. The MTP is required to address the federal planning requirements in 23 USC 134 which includes being fiscally constrained, having a minimum 20 year horizon, and being updated every 4 years in air quality non-attainment or maintenance areas (every 5 years in attainment areas). By comparison, the state law requiring a CTP specifies that the transportation plan will be developed so that it will serve present and anticipated travel demand (it is not required to be fiscally constrained, no minimum horizon year or update timeframes are specified). The CTP is the element of the MTP that identifies all the transportation needs before fiscal constraint is applied.

In the past, the federally required metropolitan transportation plans and the state required thoroughfare plans were developed through separate processes. This required a duplication of effort from MPOs in North Carolina and NCDOT. The CTP process has been designed to complement the federal long range plan requirements in order to eliminate this duplication. The CTP process described herein can be undertaken in a way that results in a single transportation plan that meets both the state and federal requirements in MPO areas.

### 1.6 What are the benefits of using the CTP process?

The CTP process has many benefits over the old thoroughfare planning process:

- It supports community-adopted vision and goals by integrating land use and transportation planning.
- It allows communities to consider all modes, not just road improvements, for the future transportation system.
- It is more environmentally sound through the early and explicit consideration of environmental resources.
- It is more efficient for the MPOs and NCDOT by tying the state CTP and federal MTP processes together in MPO areas.
- It is more accountable to the public through the formal public involvement process.

Finally, the CTP process has been designed to provide a direct link to project development. Once a project is funded in the State Transportation Improvement Program (STIP or TIP), it must go through an extensive project development process, including environmental review under NEPA/ SEPA. Relevant transportation, environmental and community information collected and analyzed during the CTP process can supplement or replace information needed during project development. This should save time and money in getting projects planned, designed and implemented.

### 1.7 Does a local area have to go through the CTP process?

According to NCGS 136-66.2, MPOs and municipalities shall develop comprehensive transportation plans in cooperation with NCDOT; counties may also develop CTPs in cooperation with NCDOT. NCDOT, along with local agencies (MPOs, municipalities, and counties) adopt the CTP maps, and projects submitted through the Department's project prioritization process are expected to come from a mutually adopted CTP. The CTP process has been designed to support transportation decision making and the use of transportation planning data in project development (NEPA/ SEPA). This process will be used by NCDOT in all areas where NCDOT provides technical assistance in developing a transportation plan. In order for the CTP to complement the community's vision and support the State's mission of connecting people and places in North Carolina, state, local, and regional partnerships are required to implement the CTP process. There is no legal requirement for an area to go through all the aspects of the CTP process as described in this guidance. The process should be tailored to fit the specific needs of the area being studied.

**1.8** What characteristics describe an ideal seamless, multi-modal transportation planning process? Transportation and local planning agencies across the state were asked this question, and their responses are summarized below. The CTP process has been designed to provide the opportunity for these characteristics and values to be incorporated into plan development.

An ideal seamless, multi-modal transportation planning process would have the following characteristics:

- A continuous planning process that is based on the quality-of-life goals and objectives, as defined by the public within the planning area.
- A planning area that is not necessarily defined by political boundaries.
- A planning process that is structured so that it addresses a broad spectrum of issues, and yet is flexible and can be adjusted by the planning partners to meet its particular set of needs and modified as conditions change.
- A process that includes opportunities for stakeholder involvement from the public, resource agencies and other appropriate parties early and throughout.
- Coordination occurs between technical staff at the local and state level, and between local governments, resource agencies, and policy level decision makers. Coordination occurs in a timely manner and adequate time is provided for feedback.
- A process that encourages the consideration of multiple transportation modes to meet the projected needs within the planning area.
- Consensus between the planning partners is the preferred decision-making method.
- The planning partners commit to follow an agreed upon process with assigned roles and responsibilities, and everyone fully participates. The planning partners stand behind the process and use it as a way to educate public officials about the benefits of integrated planning and the consequences of decisions. Planning partners are considered to include representatives from NCDOT, FHWA, MPO/ RPO, local governments, environmental resource agencies, etc. Additionally, local officials would get involved early, remain engaged throughout the process and understand the benefits of the CTP process.

### 1.9 What are the products of the CTP process?

There are three primary products that are expected to be developed through the CTP Process: CTP maps (included as part of the MTP, where applicable), the CTP study report, and the CTP project file.

<u>CTP Maps</u> – This is the set of maps (including an adoption sheet, highway map, public transportation and rail map, bicycle map, and pedestrian map) that is adopted by the local area and NCDOT to fulfill GS 136-66.2 requirements.

<u>CTP Study Report</u> – Documentation of the CTP study process and proposals. In addition to information that is necessary for the MPO to meet the federal planning requirements in 23 USC 134, the study report should document the recommendations in the CTP. This would include the long range vision for the planning area, problem statements and alternatives analysis for proposed projects, and how the decision makers balanced meeting the transportation demand with avoiding or minimizing impacts to the human and natural environment.

<u>CTP Project File</u> – Supporting data and information from the CTP study should be kept to support future CTP updates and the project development process (NEPA/SEPA). This is typically information that is more technical or detailed in nature than what is useful or informative to customers of the CTP process.

# 2 High-Level CTP Process Description

### 2.1 High-Level CTP Steps

The CTP process consists of five (5) High-Level Steps that outline the sequence of major activities. The basic flow of the process is to: establish the framework for the CTP study (Step 1 – Develop CTP Vision); collect data and identify existing and future transportation deficiencies (Step 2 – Conduct Needs Assessment); identify and evaluate various options for addressing the deficiencies (Step 3 – Analyze Alternatives); finalize CTP proposals and document the process (Step 4 – Develop Final Plan); and conduct the final review and adoption process (Step 5 – Adopt Plan).

Within each High-Level Step, there is a series of Mid-Level Steps and four sub-processes that together accomplish the intended outcomes of the High-Level Step. Below is a process flowchart of the five High-Level CTP Steps.



### 2.2 Purpose and Outcomes for High-Level CTP Steps

The purpose and outcomes for each High-Level CTP Step are provided below. The purpose describes what is to be achieved in each High-Level Step. The outcomes represent the deliverables, products, or results that are intended to be accomplished by that part of the process.

Process			
Step ID	Step Name	Purpose	Outcomes
CTP 1	Develop CTP Vision	To establish an overall CTP project plan and the partnerships needed to produce community consensus on future transportation improvements that are fully integrated with the community's vision and goals and objectives	<ul> <li>Identification of full range of issues (opportunities and constraints) based on gathering existing data and coordination with appropriate entities</li> <li>Identified Stakeholders and CTP Steering Committee (and sub- process team) members</li> <li>Transportation goals and objectives that are consistent with community vision</li> <li>Measures of effectiveness (MOEs) and performance targets for transportation goals and objectives</li> </ul>
CTP2	Conduct Needs Assessment	To establish current and future deficiencies for the overall (multi-modal) transportation system	<ul> <li>Finalize CTP Project Plan, including schedule, roles and responsibilities, identification of tools and data needs, etc.</li> <li>Documentation of land use, transportation, environmental and community data for both the base year and the future year</li> <li>Identification of deficiencies for all modes for both the base year and the future year</li> </ul>
CTP3	Analyze Alternatives	To develop, evaluate and recommend draft CTP strategies that address transportation deficiencies in a way that	<ul> <li>Evaluation and documentation of alternatives and transportation/ land use scenarios</li> </ul>

		minimizes impacts to the natural and human environment and is consistent with the community's vision	<ul> <li>Local official and public review of alternatives and scenarios</li> <li>Draft CTP</li> </ul>
CTP4	Develop Final Plan	To complete preparation of the CTP for adoption/ endorsement by the local decision makers and preparation of the draft CTP documentation	<ul> <li>Final CTP maps and draft documentation</li> </ul>
CTP5	Adopt Plan	To complete final adoption/ endorsement by all required local planning partners and NCDOT and complete CTP documentation	Adopted CTP Maps and completed documentation

### 2.3 Flow Item

A "flow item" describes the attributes of a representative type of planning area that goes through the CTP process. The CTP process described in this guidance document is designed to develop a CTP for an area that has the following attributes:

- The area is a mid-sized MPO.
- Federal law requires air quality conformity in the planning area.
- A CTP (and MTP) exists for the area and is undergoing a major plan update.
- Federal planning requirements apply, including financial analysis.
- NCDOT's Transportation Planning Branch (TPB) generally serves in the management role for the plan update with a CTP Team conducting the process (made up of technical staff from various agencies/ governments). There may be co-leads, with an MPO representative and NCDOT TPB representative serving as joint project managers; however, the NCDOT TPB representative is still responsible for ensuring work progresses on schedule.
- A CTP Steering Committee is formed to provide targeted input into the process (a local steering committee made up of community representatives from various interests).
- Technical support is provided by NCDOT's Transportation Planning Branch.
- Transit exists in the community.
- The transit agencies have no independent taxing authority.
- A tool exists to support multi-modal planning analysis, which may or may not be part of the travel demand model.
- Local government(s) can and are willing to collect land use data.

If the planning area undergoing CTP development is different from the attributes described above, then the process should be modified to adapt to those characteristics. Any change in the process should be discussed and mutually agreed upon by the planning partners. Changes in these attributes may affect what is accomplished in the steps of the CTP process and its sub-processes, the roles and responsibilities of participating planning partners, and the tools that are used.

The CTP process described in this document is generally applicable to other areas but will be applied differently in some respects, particularly in non-MPO areas and in larger MPOs and those that are contiguous to others. The CTP process outlined in this guidance document will still serve as the foundation for the CTP process for these other types of planning areas; however, steps may be added, deleted or modified to accommodate the different needs within those areas. The applicability to areas other than the flow item is described further in Sections 2.5 and 2.6. Detailed information on how to conduct the CTP process in these other types of planning areas is being developed and will be available in the near future.

### 2.4 Assumptions

As the CTP process was being developed, certain assumptions had to be made to clearly define each of the process steps. The overarching assumptions for the CTP process are:

- Locals have an agreed upon community vision.
- Locals have established community goals and objectives.
- Documentation of the plan update includes a CTP/ MTP technical report or document and CTP/ MTP maps.
- A moderate number of comments on air quality conformity are received and must be considered.
- A land use tool for alternatives analysis exists.
- The travel demand model structure remains unchanged, but new base and future year data would be used.
- The travel demand model requires re-calibration.
- Technical support for the multi-modal elements is available through the Model Team (the team conducting the Modeling sub-process), either as part of the travel demand model or some other technical analysis tool(s).
- Technical support tools(s) represent best practice.
- NCDOT is the custodian of the existing travel demand model (they keep and maintain the official copy) and primary technical experts (manage and/ or perform most model maintenance and update tasks).
- The overall schedule does not limit the scope of travel demand model work needed.
- Sufficient resources are available to support travel demand model development.
- The tools that are needed that do not exist will be developed and are credible to partners, including FHWA, EPA, resource agencies, etc.
- The planning partners agree to prepare one document (for both CTP and MTP) intended to meet both state and federal requirements.
- Transit agencies and resource agencies are willing to participate.

Similar to the flow item above, if the assumptions for a particular planning area are different from those above, the CTP process will need to be modified to accommodate those different assumptions. The result may be that steps are added, deleted or modified, roles and responsibilities changed, and/or other tools are used. Any change in the process should be discussed and mutually agreed upon by the planning partners when the schedule and roles and responsibilities are being established.

### 2.5 CTP Process for non-MPO areas

As described above, the CTP process documented in this guidance applies to the flow item of a mid-sized MPO area. This process is generally applicable to non-MPO areas, but there are some differences. A non-MPO CTP study may cover a municipality, a county, or some combination of municipalities and counties. For these types of areas, the federal requirements (including financial constraint) would not apply, air quality conformity would not be required, and multi-modal analysis may or may not be of interest. The technical analysis tool may be a travel demand model or it may be some combination of travel demand model and/ or hand allocation or trend line analysis. The deadline for the CTP study in non-MPO areas will be established by the planning partners, but is not set by a federal requirement.

For non-MPO CTPs, roles will be established as part of the CTP project plan, but the use of teams will likely not be as formalized as in larger areas. There may be a single CTP Team, likely consisting of NCDOT, RPO, and local government representatives, that conducts the CTP process as well as the sub-processes, with input from other resources as appropriate. If multiple land use scenarios are considered, and land use assumptions are agreed upon that differ from the current locally adopted land development plans, those plans will have to be modified to match the newly agreed upon land use assumptions prior to the CTP being adopted. Public

involvement and decision-making will also need to be tailored to the area, with the RPO and local government roles being different than in MPO areas.

Despite these differences, the key components of the CTP process are the same for non-MPO areas. There will still be a community vision/ goals and objectives/ evaluation criteria setting process, sound technical analysis of deficiencies and potential solutions, thorough consideration of the human and natural environment, the ability to consider multiple land use scenarios and multi-modal components as appropriate, a robust public involvement process, and thorough documentation of the process, decision-making, and conclusions of the study. Additional guidance is being developed to assist in applying the CTP process to non-MPO areas.

### 2.6 CTP Process for Larger or Multiple MPO areas

The CTP process described within this document for a mid-sized MPO is generally applicable to larger MPOs and where multiple MPOs are contiguous. Larger MPOs may have a greater emphasis on multi-modal elements and/ or scenario analysis and for those designated as transportation management areas (TMAs), additional federal requirements must be met. For MPOs that are contiguous with other MPOs, additional coordination needs to occur. Since these areas have a regional model that is used for multiple MPOs, it is important that there is not duplicate modeling work when plans are updated, especially related to air quality conformity. It is also important that there is continuity at the MPOs' boundaries.

### 3 Mid-Level CTP Process Description

Within each High-Level CTP Step, there are many Mid-Level CTP Steps. The CTP process consists of a total of thirty-two (32) Mid-Level Steps. As with the High-Level Steps, each Mid-Level Step has both an identification number and a name. The Mid-Level Step identification numbers include the High-Level Step identification number followed by a small case letter (in an alphabetical sequence). For example, CTP 2c (Quality Check Data) is the third Mid-Level Step in the second High-Level CTP Step (Conduct Needs Assessment). (The "c" represents the third step as it is the third letter in the alphabet.) The numbering convention also indicates the order in which the steps occur. For example, CTP 1d (Evaluate/ Develop Community Vision) must occur before CTP 1e (Develop CTP Goals and Objectives).

These Mid-Level Steps represent the series of tasks and activities that must be accomplished in a particular order to achieve the overall purpose and outcomes of the High-Level Steps. The Mid-Level CTP Steps relate specifically to the development of the CTP.

### 4 CTP Sub-process Description

The CTP process also includes four (4) sub-processes that work together to provide the information, analyses, approvals and documentation that support the development of the CTP. Information flows within and between these sub-processes and the Mid-Level CTP Steps. These sub-processes are:

- Modeling (M)
- Land Use (LU)
- Air Quality (AQ)
- Multi-modal (MM)

In addition, it is important to note that public involvement, environmental considerations and MPO/ RPO/ NCDOT coordination were integrated into all of the appropriate process steps of the Mid-Level CTP Steps and other four sub-processes, as applicable.

Each step of each sub-process has an identification number and a name. The identification number is the sub-process acronym followed by a number.

# 5

**CTP Process Flowchart** The complete CTP process that includes the High-Level and Mid-Level CTP Steps and the four sub-processes is shown on the following flowchart. The Legend shows the process names and associated color coding.

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# Comprehensive Transportation Planning Process Flowchart Introduction

	LEGEND
High-Level CTP Process	Five steps that outline the primary activities that take place in the transportation planning process. The process is structured with the intent to offer flexibility to meet an area's planning needs. It balances the need to meet multi-modal transportation demands while considering the natural and human environment within a community. It forms a strong connection between an area's transportation plan, locally adopted land development plans, and community vision and includes a thorough public involvement process.
Mid-Level CTP Process	A series of steps identified to carry out the comprehensive transportation planning process. These steps result in a multi-modal CTP that shows identified transportation needs and proposed recommendations for 25-30 years in the future. This process can be conducted so that it meets both state and, in MPO areas, federal requirements for metropolitan long range transportation planning.
Modeling Sub-Process	A series of steps dedicated to travel demand modeling that feed into the Mid-Level CTP Process. While not a stand alone model development process, it is intended to serve the transportation planning process by ensuring the analysis tool(s) meet the needs of the CTP process. It is also closely related to the Land Use, Air Quality, and Multimodal sub-processes to ensure that the inputs and outputs between these sub- processes are compatible.
Land Use Sub-Process	A series of steps dedicated to analyzing and evaluating the area's land development plans as they relate to the CTP Process. This is not a stand alone land use plan development process; it is intended to build off of existing adopted plans to provide inputs and direction into the community vision and analysis of the CTP. Through this process, land use projections are developed and provided to evaluate and analyze future transportation needs. It is also closely related to the Modeling and Multimodal sub-processes to ensure that the inputs and outputs between these sub-processes are compatible.
Air Quality Sub-Process	A series of steps performed by various air quality partners necessary to carry out the air quality conformity process as required for nonattainment and maintenance areas. The Air Quality sub-process is a stand alone process that utilizes the analysis tools from the Modeling and Multimodal sub-processes and the recommended transportation improvements from the endorsed CTP to ensure the recommended CTP meets the intent of the State Implementation Plan (SIP). In other words, the CTP conforms to the Clean Air Act. In addition to the technical process performed by the transportation and air quality partners, there is also significant interagency coordination, public involvement, and ultimately federal approval.
Multi-Modal Sub-Process	A series of steps that ensure multi-modal considerations are adequately addressed in the Mid-level CTP Process. Through coordination with the Land Use and Modeling sub-processes, the multi-modal sub- process provides information to the Mid-Level CTP process and the sub-processes. Modes considered may include transit, bicycle, pedestrian, travel demand management strategies, ITS strategies, and ferry, as applicable. The multi-modal sub-process does not include consideration of aviation, HOT/ HOV, intercity passenger rail, goods movement/freight planning, or modes for non-transportation purposes.
Critical     Path	Identified steps in the overall CTP Process (Mid-Level and Sub-Processes) that need to be completed before moving forward. Critical path numbers that have an asterisk are the final critical path steps that must be completed by the CTP end date.

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# **Comprehensive Transportation Planning Process**



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# **Comprehensive Transportation Planning Process (con't)**



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# 6 Performance Measures for the CTP Process

Performance measures for the CTP process can be used to determine how effectively and efficiently the process is working as well as the quality of the outputs (products) from the process. It is important to track performance measures to determine if the process is meeting the intended outcomes, and to identify areas for further improvement. Below are some possible measures for the CTP process.

### 6.1 Process Measures

- Public participation in the CTP process: number of participants in the public involvement process
- Resource agency participation in the CTP process: of the number of resource agencies identified as
  possible participants, the number that participated (measured by meeting attendance and feedback
  received)
- Timeliness of mutually adopted CTP maps: percent of CTPs that are completed (mutually adopted) by agreed upon schedule (as established in CTP2a Establish Schedule and Roles/ Responsibilities), including ease of adoption
- For MPO areas, MTPs and CTPs are connected: number of MTPs and CTPs that are developed and documented jointly
- Level of satisfaction with the process: rating from partners (including resource agencies) through customer surveys
- Adequacy and accuracy of documentation: percent of projects for which CTP documentation was used in the project development process or NEPA documents

### 6.2 Product Measures

- Purpose and Need in NEPA: percent of Purpose and Need statements that used information from a CTP, if the project is in an area covered by a CTP document that includes Problem Statements
- Alternatives in NEPA:
  - Number of long range planning alternatives (as shown on the CTP maps) that became an alternative carried forward for detail study in NEPA
  - Number of alternatives carried forward for detail study in NEPA that were never considered in the CTP study
  - Number of alternatives carried forward for detail study in NEPA that was identified as, or would have been considered part of, an unreasonable alternative or solution in the CTP study
- Inclusion of CTP in local decision making: number of land development plans revised to match CTP proposals, when revisions are recommended

# 7 Detailed Information on CTP Steps

The following detailed information for each step of the CTP process and the CTP sub-processes has been developed:

- purpose of the step
- intended outcomes
- inputs needed to conduct activities within the step and where the inputs come from
- outputs from the step (information, decisions, agreements, etc.) and where they are used in subsequent steps

- roles and responsibilities for entities involved in the process step
- documentation requirements
- specific decisions that are made and who makes them

This detailed information is intended to guide process participants through each step of the process with a common set of expectations. Each area preparing a CTP should use this as a starting point and modify it, as needed, to accommodate the particular needs of their planning area. If modifications are proposed during the CTP process, those changes should be discussed, and if agreed upon, documented and communicated to all process participants.

### 8 The CTP Critical Path

A critical path is shown on the CTP process flowchart by sequential numbering in black dots on the upper left corner of some process steps. The critical path represents a sequence of steps in which one step must be completed before advancing to the next step. Output from one step in the critical path (such as data, an analysis, a decision or other information) is used as input for the activities in the subsequent steps of the critical path. For example, CTP 2d (Endorse Data), which is Critical Path Point #22, must occur before M11 (Build and Calibrate Model), which is Critical Path Point #23. This means that the data must be endorsed before it is used to build and calibrate the travel demand model.

Critical path points identify sequential dependencies between the Mid-level CTP Steps and sub-processes as well as sequential dependencies among sub-processes. In this guidance, the critical path points are not used to show dependencies within a sub-process where steps are already ordered sequentially. For example, AQ4 (Run TDM) is Critical Path Point #42 and AQ7 (Public/ Agency Review) is Critical Path Point #43; although AQ5 (Conduct Regional Emissions Analysis) and AQ6 (Draft Conformity Determination Report) are not labeled with critical path points, these steps must be completed in sequence before advancing to AQ8. Sometimes a critical path point number will appear on multiple process steps; in these cases, the process steps occur simultaneously, and all steps with that same critical path number must be completed before moving on to the process step with the next critical path number.

Note that for the purposes of this guidance document, the critical path points are denoted henceforth in the text as CP#. For example, Critical Path Point #27 is "CP27". On the CTP process flowchart, Critical Path Point #27 is shown as: 2. There are two critical path points marked with an asterisk, CP45 (step CTP 5b) and CP47 (step AQ9). In attainment areas (where no air quality conformity demonstration is required), CP45 (CTP 5b) must be completed by the agreed upon end date for the CTP study in order to avoid a plan lapse (in MPO areas). For areas subject to air quality conformity demonstration requirements (nonattainment or maintenance areas), CP 47 (AQ9) must be completed by the agreed upon end date for the CTP study in order to avoid a conformity and/ or plan lapse.

# 9 Important Information in Using This Guidance

*Order of the Tables for Each Step:* Section 10 of this guidance document provides tables for each of the CTP mid-level and sub-process steps. The tables describe the key activities that take place in each step and are organized into subsections by critical path. Steps that are not on the critical path are included in the same section as the next critical path step for that respective sub-process, or the next critical path Mid-Level CTP Step for mainline (yellow) CTP steps. This ordering was selected because all the steps leading up to a critical path point must be completed before the critical path step can be completed. However, some of the steps leading up to a critical path point may be able to be done at the same time (in parallel). For example, LU7 is a critical path point (CP3), but the steps LU1 through LU6 are not on the critical path. Since LU7 is in section 10.1.3 for CP3, LU1 through LU6 are included sequentially in that section as well.

*Who Conducts the Process:* The *CTP Team* is a technical team that may include, but is not limited to, representatives from the MPO/ RPO lead planning agency (LPA), NCDOT TPB, FHWA, and the leads of each sub-process team, as well as other interested TCC members as appropriate. There is generally a lead person or '*project manager*,' or co-leads, on the project to update the CTP, such as a representative from NCDOT TPB and the MPO. The project manager(s) direct the CTP update process and work closely with the CTP Team (are also considered members of the CTP Team). The CTP Team is responsible for conducting the CTP process (refer to the yellow Mid-Level CTP Steps).

It is assumed that as the CTP process is being carried out work is on-going, or will be initiated, for the subprocesses: Modeling, Land Use, Air Quality, and Multi-modal. The CTP Team may conduct the other subprocesses (Modeling, Land Use, and Multi-modal) or separate *Sub-Process Teams* may be formed, as appropriate for the area. The Air Quality sub-process is typically carried out by an established interagency group for the area.

A *CTP Steering Committee* is formed to provide targeted input into the process. The CTP Steering Committee is a local steering committee made up of community representatives from various interests. It is the project manager(s)'s responsibility to engage the CTP Steering Committee at key points in the process, providing them with the latest information about the study and seeking their input on the direction of the study, including public involvement.

Roles and responsibilities are negotiated at the beginning of the CTP process and are documented as agreed upon as part of the Project Plan for the study. Further information on roles and responsibilities are shown in the following tables for each of the CTP mid-level and sub-process steps.

### Following is an explanation of each section of the tables:

### **Purpose**

Description of the goal(s) or what is to be achieved in the step; the reason an activity is being undertaken.

### **Outcomes**

Description of the final product(s) or end result(s) expected from the step.

### Input(s)

Data or information intended to be used during the step.

Note that inputs coming from the prior steps in that step's sub-process (or Mid-Level CTP Steps for the CTP mainline) are usually not listed by name (unless they are included for emphasis). Inputs are listed that come from other sub-processes, the CTP mainline (if it is not a Mid-Level CTP step), or outside sources.

### Comes from Step #

Step number(s) where the input was created, if applicable. 'N/A' (not applicable) is listed for an input source coming from outside the CTP process and the source is specified if it is not from that step's team; if the input is not available from the outside source, it may need to be generated as part of the given step.

### Responsible entity for obtaining inputs

The group or agency responsible for getting the input and bringing or ensuring it gets brought to the subprocess team for a sub-process step (or the CTP Team if it is a Mid-Level CTP step). If the responsible entity is the CTP Team, it means they are responsible for making sure the appropriate sub-process team delivers the inputs to the CTP Team (this would likely be done by the person who is the CTP Team representative on the sub-process team). The responsible entity may be NCDOT (usually the Transportation Planning Branch), the MPO/ RPO, Local Government, CTP Team, or the applicable sub-process team (Modeling, Land Use, Air Quality, or Multi-modal).

### Outputs

The product(s) created from the work done as part of the step.

### Goes to Step #

Step number(s) where the output is used, if applicable. Usually only one step for a given sub-process (or the CTP mainline process) is listed. This is the first step where the output is used, even though the output may also be used in subsequent steps. If 'Output Used Within This Step' is listed as the Goes to Step #, it indicates that the output is used within the same step in which it was created and does not go to another step. If the output is part of an iterative process, that is noted and the step(s) it goes to while iterating are shown as '1a.' and the step(s) it goes to at the end of the iteration are shown as '1b.' If 'Final Product' is listed, it indicates the output is a product of the CTP process that is not used elsewhere within the mainline process or sub-processes.

### Responsible Entity and Role for Producing outputs (Decision Maker or Analyzer)

The lead group or agency responsible for producing the output.

The responsible entity may be NCDOT, the MPO/ RPO, Local Government, or the applicable CTP Team or sub-process team (Modeling, Land Use, Air Quality, or Multi-modal).

The role of the lead responsible entity is indicated in the table as one of the following:

- "D" for Decision Maker. The decision maker is the entity (or entities) responsible for making the decision at that point in the process. There may be multiple decision makers. It may be a Board, a particular person, a decision-making body, or some group with the authority to make the decision. It could be legislatively directed or directed by some other regulatory or legally agreed upon means. It could be negotiated with the other parties in the process. NCDOT is only listed as the decision maker when they make a decision as a separate entity, not as part of the TCC, TAC, or another group.
- "A" for Analyzer. Analyzers take the information provided and are responsible for compiling data and/or performing the analysis. Often this may be a technical type of analysis requiring a specialized type of expertise.

The following roles are not specified in the tables because it is assumed that all entities involved in the CTP process are performing these roles as needed:

*Information Provider.* The information providers provide information, data, etc. at particular points in the process.

*Informed Observer.* An informed observer is an entity who needs to be kept in the loop because they have a vested interest in the process.

### **Documentation Requirements**

Description of the type and content of documentation required for that step. There are two types of information to be documented: inputs/ outputs and decisions. For documentation of inputs/ outputs, it may be information that would ultimately be included in the CTP/ MTP report or the CTP project file (which is the collection of all records kept for a CTP study beyond the content included in the report). For documentation of decisions, the type of agreement (see list below), entity making the decision, and the decision made are listed. *Note that meeting minutes/ summaries or other documentation are assumed to be created for all meetings and are not listed for each step.* 

Following are definitions of the types of agreement referenced in the tables, listed in order of less formal to more formal. The type of agreement listed in the tables represents the minimum level of agreement for that step; a more formal type of agreement may be used if desired. If an agreement is to be reached by an MPO/ RPO TAC, it is always assumed that consideration of the decision first goes to the TCC, per that MPO/ RPO's operating procedures.

*Consensus-* "everyone can live by the decision," documented in meeting minutes/ summaries *Documented Agreement-* an agreement that is in written form, such as the following:

- letter summarizing agreement with response or feedback
- concurrence form with signatures (typically from staff-level, technical participants)
- vote documented in adopted meeting minutes
- other mechanisms formally included in the project plan that achieve the purpose and outcome **Policy Board Action** action by a policy board, through the following mechanisms:
  - consent agenda
  - formal vote
  - Memorandum of Understanding (MOU)/ Memorandum of Agreement (MOA), resolution, or endorsement
  - contract
  - any other mechanism allowed by local bylaws
- *Formal Multi-party Agreement-* a multi-party agreement that is documented by a signed legal document that establishes the commitments by the primary partners (generally, the agencies that endorse the CTP); types of documentation include:
  - contracts
  - MOU/ MOA
  - concurrence form with signatures (from policy boards)

### Key Considerations- Purpose, Outcomes

Description of particular inputs, issues or other items that need to be considered as part of the step, including the intended purpose and desired outcomes. Key considerations are listed by categories of topics that are relevant throughout the CTP process. Categories include Environmental Considerations, Alternatives and Scenario Analysis (ASA), Indirect and Cumulative Effects (ICE), Community Impact Assessment (CIA), MPO/ RPO/ NCDOT Coordination, and Public Involvement.

# 10 Description of the CTP Process by Critical Path

One way to begin understanding the CTP process is by examining its critical path through each of the High-Level Steps. For each step in the CTP process and sub-processes, the following tables describe the key activities that take place in each of the High-Level Steps. Additionally, there are introductory descriptions for each High-Level CTP Step and for each critical path point (or grouping of critical path points). Note that the abbreviation "CTP" is used in the *step numbers for the High- and Mid-Level CTP Process*, while "CP" represents points along the *critical path*. Use the detailed CTP process flowchart to follow the descriptions. Notice how the critical path flows between sub-processes; this occurs because many of the sub-process steps require information from or provide information to other sub-processes and the CTP mainline process.

### 10.1 Develop CTP Vision (CTP 1)

The first step of the CTP process is "Develop CTP Vision". It is important to recognize that the purpose of this step is to set the foundation for the partnerships that are needed to develop a CTP that fits into a community's vision. A key element of this step is educating all partners and policy officials of the key linkage between land use and transportation decisions, as well as the need to be aware of environmental opportunities and constraints (human and natural) as land use and transportation planning decisions are made.

Consensus, active participation, and clearly defined goals and objectives would demonstrate successful implementation of this part of the process.

Below is a description of the critical path through the first High-Level Step of the Comprehensive Transportation Planning Process CTP1 - Develop CTP Vision:

### 10.1.1 Critical Path Point 1

**Description CP1:** In the initial phase of CTP development, everyone that should be included in the CTP development is identified – transportation professionals (local, state, and federal), land use professionals, resource agencies, and other staff/ professionals that may be unique to an area. While everyone does not necessarily need to attend a meeting, they should be notified and informed of the initiation of a CTP study. CTP 1a is not a single activity or point in time, rather, it is a series of activities gathering existing data, preparing initial information, and holding initial meetings in order to initiate the CTP study.

		CTP 1 –	Develop CTP Vision				
Comprehensiv	e Transportation Planning Step 1a (C	TP 1a) Hold Ini	itial Meetings, Assemble Exis	ting Data			CP1
Purpose	<ul> <li>Gather potential process participants at initial meeting(s)</li> <li>Identify the status of implementation plans from previous/ current adopted CTP</li> <li>Assemble and present existing GIS and other available data</li> </ul>						
Outcomes	<ul> <li>Identification of CTP Team and sub-process participants, if applicable</li> <li>Status of existing tools and data</li> <li>Status of implementation items in previous/ current CTP implementation plan</li> <li>Existing information in a presentable format</li> </ul>						
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Existing tools and data (transportation system, environmental, community, etc.)	— Step #:	1. N/A (NCDOT, MPO)	Х	X		
	2. Current transportation plans and documents		2. N/A (NCDOT, MPO)	Х	Х		
	<ol> <li>Initial potential participant list and list of jurisdictions with land use authority</li> </ol>		3. N/A (MPO)	Х	Х	X	

Comprehensive T	ransportation Plan	ning Step 1a (CT	P 1a) Hold In	itial I	Meetings, Assemble E	xistir	ng Data			(con't)
									nd Role for Pro	
Output(s)			Goes To						ker [D] or Anal	
			Step #:				NCDOT	MPO/RPO	Local Gov't	CTP
			-					-		Team
	1. Status of tools,			1.	CTP 1b		A	A		
	current transpo	•								
	and documents				ATD 41					
	2. Identified poten			2.	CTP 1b		A	А	A	А
	Stakeholders a									
	Steering Comm			2						
	3. Identified partic	ipants for CTP		3.	CTP 1b		D	D		
	Team	inanta far Land		4				D		
	4. Identified partic			4.	MM1, LU2, AQ1		D	D		
	Use, Air Quality modal sub-proc									
	applicable									
	5. Preliminary Env	vironmental		5	CTP 1b			А	A	A
	Features Map,			5.					<i>,</i> , , , , , , , , , , , , , , , , , ,	~
	screening maps									
	Community Un									
	Report (CUR),									
	existing data/ m									
Documentation			ols, data and cu	rrent	ransportation plans and	d doci	uments			
Requirements					nbers for the CTP Tear			MM sub-proce	ess teams, if ap	plicable
	Preliminary Env	vironmental Featu	res Map, prelim	inary	CUR, and other existin	g data	a in a presenta	able format	-	
Key Cons	iderations		Purpo	se				Outcome	es	
Environmental Cor	nsiderations	Contact potentia							planning proce	ess (to be
		identify interest	and possible cor	ntribu	tions to CTP process	formalized in the CTP Project Plan)				
						•			gencies can pro	ovide
							•	dination with lo		
						•	Interests and	values of ager	ncies	

Comprehensive Transportation P	lanning Step 1a (CTP 1a) Hold Initial Meetings, Assemble E	xisting Data (con't)
Key Considerations	Purpose	Outcomes
Environmental Considerations	Develop preliminary Environmental Features Map and other mapping using existing data	Preliminary Environmental Features Map using existing data; Note that the intent is to use existing information- updating and/or developing new GIS layers should be done prior to the start of the CTP process or in a way that does not lengthen the CTP process time
ASA	Identify critical human and natural environmental constraints that will inform alternatives and scenario analysis	Documentation of potential constraints, including environmental constraints
ICE, CIA, Title VI	<ul> <li>Ensure appropriate members are identified for the CTP Team and sub-process teams, if applicable</li> <li>Ensure appropriate groups are identified as potential Stakeholders and CTP Steering Committee members, including those representing ICE/ CIA interests, minority/ low income groups, and other populations</li> </ul>	<ul> <li>Listing of appropriate participants for CTP Team and sub-process teams, if applicable</li> <li>Listing of appropriate potential Stakeholders (all groups/ people to ensure include in outreach/ public involvement) and CTP Steering Committee members (the local steering committee for the CTP)</li> </ul>
ICE	Assess potential cumulative impacts	CTP ICE Pre-Screening maps
CIA	<ul> <li>Raise awareness of potential community issues (demographics, values, etc.)</li> <li>To ensure that community interests are identified and considered in CTP process</li> </ul>	The Community Understanding Report (CUR) allows for a standardized look at issues across communities, ensures stakeholders are identified that represent various community issues, and provides information on community aspects that are commonly under-reported or not-well understood by policy makers

Comprehensive Transportation Plan	nning Step 1a (CTP 1a) Hold Initial Meetings, Assembl	e Exist	ing Data (con't)
MPO/ RPO/ NCDOT Coordination	Establish members of the CTP Team and the sub-	•	Documented Agreement forming the CTP Team
	processes teams	•	Consensus on members of the LU sub-process team, if applicable, considering all jurisdictions with land use authority
		•	Consensus members of the MM sub-process team, if applicable, considering the following and others, as appropriate: bicycle/ pedestrian planners/ coordinators, transit operators, TDM coordinator, public transportation providers (including human services)
		•	Consensus on AQ Team members, based on participating agencies referenced in the existing Conformity Memorandum of Agreement for the area

Air Quality Step 1	1 (AQ1) Begin Air Quality Discussi	ion					CP1	
Purpose	Inform partners of the due date for th	Inform partners of the due date for the federal conformity determination						
Outcomes	Information on due date for federal c	onformity determ	ination, federal requirements and	other related	l information			
				Respo		for Obtaining n Name)	Inputs	
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team	
	1. Date of last conformity determination	Step #:	1. N/A (USDOT's conformity determination approval)	Х	Х			
	<ol> <li>Identified participants for Land Use, Air Quality, and Multi- modal sub-process teams, if applicable</li> </ol>		2. CTP 1a		X			
						nd Role for Pr		
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	AQ Team	
	1. AQ conformity due date		1. CTP 1b	A	A			
Documentation Requirements	N/A	1	1		1	I	1	

### **10.1.2 Critical Path Point 2**

**Description CP2:** In many instances, the planning process is driven by a need to complete a plan by a certain date – usually relating to AQ conformity or MTP update cycle. It is important to establish early in the CTP process critical deadlines and the consequences of not meeting these deadlines.

Comprehensive 1	<u> Fran</u>	sportation Planning Step 1b (CT	P 1b) Agree to	o Pl	an Milestones and End Date				CP2	
Purpose	•	Establish preliminary CTP sched	ule and resource	e nee	eds					
	•	Confirm validity of or develop/ refine modeling agreement								
Outcomes	•	Documented Agreement for each	n CTP Team mer	mbe	r participation					
	•	Agreed upon planning area and l	key CTP steps a	nd d	leadlines					
	•	Valid modeling agreement								
						Respo		for Obtaining n Name)	Inputs	
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team	
	1.	AQ conformity due date	Step #:	1.	AQ1				X (CTP)	
	2.	MTP due date		2.	N/A (NCDOT, FHWA, MPO)				X (CTP)	
	3.	Existing modeling agreement		3.	N/A (MPO, NCDOT)				X (CTP)	
								nd Role for Pr ker [D] or Ana		
Output(s)			Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team	
	1.	Commitment by each CTP Team member on participation		1.	CTP 2a				D	
	2.	Agreed upon CTP planning area, milestones and end date (based on AQ conformity, MTP schedule, and/or CTP schedule)		2.	M2, LU3, MM2				D	
	3.	Valid modeling agreement, including identification of model custodian		3.	M1				A	
Documentation	•	Documented agreement by each			• •	ent				
Requirements	•	Consensus by CTP Team on CT	P planning area,	mile	estones and end date					

Comprehensive Transportation Planning Step 1b (CTP 1b) Agree to Plan Milestones and End Date (con't							
Key Considerations	Purpose	Outcomes					
MPO/ RPO/ NCDOT Coordination	<ul> <li>Identify and/or verify Model Team as established by modeling agreement, if applicable</li> <li>Achieve agreement on key steps necessary to complete CTP</li> </ul>	<ul> <li>Consensus on or confirmation of members by CTP Team</li> <li>Consensus on key steps and deadlines within the project scope</li> </ul>					

### 10.1.3 Critical Path Points 3 and 4

**Description CP3 and CP4:** The different land development plans in the area are gathered and reviewed to see if they are adequate for transportation planning. It is important to determine if there is consistency across the planning area – especially when most CTP study areas in NC have multiple jurisdictions. In addition, it is important to denote inconsistencies between the land development plans within the area. Inconsistencies and conflicts are then resolved between plans in order to develop a consistent community land use vision for the planning area. Once there is a consistent community vision for the planning area it is important to clarify any multi-modal components that are a part of that vision. This multi-modal vision will then feed into the overall vision for the CTP.

Land Use Step 1	(LU1) Collect Existing Land Use P	lans, Maps and	Ordinances					
Purpose	Collect local land development plans							
Outcomes	Compilation of local land development plans							
				Respo		for Obtaining n Name)	Inputs	
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team	
	1. Land Use/ Development Plans	Step #:	1. N/A (Local governments)		Х			
	2. Maps		2. N/A (Local governments)		Х			
	3. Ordinances		3. N/A (Local governments)		Х			
						nd Role for Proken (D) nd Role for Proken (D) nd Role for the second strategy second strategy second strategy s		
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team	
	1. Status and summary of land use plans in the planning area		1. LU4		A	A		
Documentation Requirements	Listing/ summary of approved Land L	Jse/ Developmer	nt Plans including status of the plan	ns and list of	areas not cov	ered by the pla	ns	
Land Use Step 2	(LU2) Invite Complete/ Correct La	nd Use Partners	5					
-------------------------------	--	--------------------	-----------	-------	---------------	-------------------------------	------------	
Purpose	Ensure correct/ complete land us	se partners are ic	lentified					
	Establish LU Team							
Outcomes	<ul> <li>Agreement on LU Team member</li> </ul>	rs						
	Commitment to LU sub-process							
				Respo		for Obtaining n Name)	Inputs	
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team	
	<ol> <li>Identified participants for Land Use, Air Quality, and Multi- modal sub-process teams, if applicable</li> </ol>	Step #:	1. CTP 1a		X	X	X (CTP)	
						nd Role for Proker [D] or Ana		
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team	
	<ol> <li>List of community contacts to invite that will participate in CTP process</li> </ol>		1. CTP 1c		A			
	<ol> <li>Identified LU team members and local staff commitment to participate in the CTP process</li> </ol>		2. LU3			D	D	
Documentation Requirements	<ul> <li>Contact list including but not limi members and other interested o</li> <li>Documented Agreement by each</li> </ul>	rganizations			board members	s, planning boa	rd	

Purpose	Identify roles and responsibilities in p	rocess for land i	use partners				
Outcomes	Commitment to planning process						
outoonios	<ul> <li>Mutual understanding of the exp</li> </ul>			tion to land us			
	<ul> <li>Agreed upon roles and responsil</li> </ul>						
	Agreed upon roles and responsit			Dosno	onsible Entity	for Obtaining	Innute
				Kespt		n Name)	inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1 Educational information on	Step #:					roum
	1. Educational information on	F	1. N/A (NCDOT, CTP	X	Х		
	overall CTP process		Guidance and Procedures	/	N N		
	2. Educational information on role		2. N/A (NCDOT, CTP	X	Х		
	of land use in the overall CTP process		Guidance and Procedures	)			
	3. Information on local land use		3. N/A (Local governments)		Х		
	planning process(es)	-					
	<ol> <li>Agreed upon CTP planning area, milestones and end date (based on AQ conformity, MTP schedule, and/or CTP</li> </ol>		4. CTP 1b				X (LU)
	schedule)						
				Respor	sible Entity a	nd Role for Pr	oducina
						ker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	
		Step #:					Team
	1. Definition of LU Team relationship to other sub-		1. LU6				D
	process and CTP Teams						
	2. Identified LU Team liaison to		2. LU6				D
	other sub-process teams						
	3. Definition of roles and		3. LU6				D
	expectations of LU Team						
	members						

Land Use Step 3	(LU:	3) Define Roles of Partners							(con't)
Output(s) (con't)	4. 5.	Definition of roles and expectations for all land use agencies in the land use sub- process Definition of roles of local land use decision makers in the land use sub-process and CTP process	Goes To Step #: (con't)		LU6 LU4, CTP 1c			D	D
Documentation	•	Consensus by LU Team and loca	al governments of	on co	ommitment to the CTP process	and definition	on of roles		
Requirements	•	Roles and expectations informati	on						

Purpose Outcomes Input(s)	Evaluate land use plan(s) against qua Agreement by LU Team on the exten				irds	natural enviro	nmental constru	aints
	Agreement by LU Team on the exten	t that land use p	lan(s	s) meets quality standa				
Input(s)					Doch	onsible Entity	/ for Obtaining	Innuts
Input(s)					Kesp		m Name)	inputs
-		Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	<ol> <li>Quality standards and regulations for land development plan(s)</li> </ol>	Step #:	1.	N/A (Note: Land development plan standards are currently under development.)	X			
	2. Status and summary of land use plans in the planning area		2.	LU1				X(LU)
							and Role for P aker [D] or Ana	
Output(s)		Goes To			NCDOT	MPO/RPO	Local Gov't	LU Team
	<ol> <li>Supplemental local land use data needed to assess the plan against quality standards and regulations</li> </ol>	Step #:	1.	Output Used Within This Step		A		
	<ul> <li>2. Evaluation summary (written)</li> <li>Gap summary</li> <li>Recommendation – how to proceed (including whether can conduct ICE analysis)</li> </ul>		2.	LU5				A, D
Documentation Requirements	<ul> <li>Evaluation summary of land development of land development on how to proceed (i.e. whether r</li> <li>Consensus by the LU Team on the language of the</li></ul>	more information	is n	needed in order to proc	eed with the	e ICE analysis		

Land Use Step 4 (LU4)	Land Use Step 4 (LU4) Evaluate LU Plan Against Quality Standards and Regulations (						
Key Considerations	Purpose	Outcomes					
ICE	Determine if land use plan and available data is sufficient for ICE analysis	Determination of ability to proceed with ICE analysis					
CIA	Evaluate land use plan based on the Community Understanding Report (CUR) and quality standards	Identification of community impact key issue areas in land use vision, goals and objectives					

Land Use Step 5	(LU5) Assess Level of Consistence	y in LU Plan Im	plementation				
Purpose	Determine the extent that local land	development plai	ns are being followed				
Outcomes	Agreement by LU Team on asse						
	Recommendations to resolve inc	consistencies bet	ween land development plans and	d land develo	pment implem	entation	
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Assessment questions	Step #:	1. N/A				X (LU)
	<ol> <li>List of appropriate people to interview (staff/ elected/ appointed)</li> </ol>		2. N/A (MPO/RPO, local governments)		Х	X	
	3. Minutes from planning, zoning, or policy board meetings	-	3. N/A (Local governments)		Х	Х	
				Respon	sible Entity a	nd Role for Pr	oducing
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	1. Assessment of adherence to land development plans		1. LU6				A, D
	2. Recommendations to resolve inconsistencies		2. LU6				A, D
Documentation Requirements	Consensus by LU Team on written s	ummary of concl	usions, recommendations, and su	ipporting info	rmation	1	1

Land Use Step 6	(LU6	) Commit to Planning Process	s; Determine Re	esour	ces, Tools, and Methods				
Purpose	•	Establish land use process, tools	, and methods, i	includi	ng resources needed to mee	et land use ta	asks in CTP pr	ocess	
	•	Refine and agree to LU Team rol	es and responsi	bilities					
Outcomes	•	Agreement by land use planning	agencies that th	ey will	commit time and resources				
	•	Agreement by LU Team on land	use process, too	ols, and	d methods, including LU Tea				
						Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1.	Required time and resource commitment for LU sub- process	Step #:		N/A (MPO, local governments)				X (LU)
								nd Role for Pr ker [D] or Ana	
Output(s)			Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	LU Team
	1.	Potential LU process, tools, and actions needed to support the CTP process			Output Used Within This Step				A
	2.	Agreed upon CTP process and resources to support it by local governments/ MPO		2.	CTP 2a		D	D	A
	3.	Agreed upon land use process, tools, and methods, including LU Team roles and responsibilities		3.	CTP 2a				D
Documentation Requirements	•	Policy Board Action by local gove Consensus by LU Team on land			•	•••	responsibilitie	S	

Land Use Step 7	(LU7)	Validate/ Refine/ Define Sha	red Community	Land Use	Vision				CP3
Purpose	Con	firm, establish, or refine that com	munity knows "w	hat it wants	to be when it grows up	o" (it has a s	ingle communi	ty-aligned visio	n)
Outcomes	Agre	ement by local jurisdictions on sl	hared local com	nunity visioi	ו				
						Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1.	N/A	Step #:	1. N/A					
								nd Role for Pro ker [D] or Anal	
Output(s)			Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	LU Team
	(	Evaluation summary (commonality of local goals and objectives)		1. LU9					A
	) J	Agreed upon shared local community vision for the planning area by each local urisdiction, after fixing gaps if necessary		2. CTP 1	d, MM4			D	
Documentation Requirements		Evaluation summary (commonali Documented Agreement by each	5 0			for the plan	ning area		
Key Considerati		Purp			<b>)</b>	1	Outcomes		
CIA	Evaluate existing land use plan(s areas of community vision							as in current la	nd use

Multi-Modal Step	1 (MM1) Begin Multi-modal Proce	SS					
Purpose	Ensure correct/ complete multi-r	•					
	<ul> <li>Establish MM Team and commit</li> </ul>	to a multi-modal	planning process				
Outcomes	<ul> <li>Initial meetings with correct part</li> </ul>						
	<ul> <li>Commitment to a multi-modal pl</li> </ul>	anning process					
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
1.	<ol> <li>Identified participants for Land Use, Air Quality, and Multi- modal sub-process teams, if applicable</li> </ol>	Step #:	1. CTP 1a				X (CTP)
				Respon	sible Entity a	nd Role for Pr	oducing
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	MM
		Step #:					Team
	1. Identified MM Team members		1. MM2		D		
	2. Commitment to participate in CTP		2. MM2			D	
Documentation	Documented Agreement by local go	vernments/ MPO	on participation and comm	nitment, including sta	aff resources, t	o support Multi	-modal
Requirements	Sub-process						

Multi-Modal Step	2 (MM2) Define Preliminary Roles	and Responsib	ilities				
Purpose	Define preliminary roles and respons	ibilities					
Outcomes	Identified preliminary roles and respo	onsibilities					
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	<ol> <li>Agreed upon CTP planning area, milestones and end date (based on AQ conformity, MTP schedule, and/or CTP schedule)</li> </ol>		1. CTP 1b				X (MM)
Output(s)		Goes To Step #:			<b>J</b>	nd Role for Proker [D] or Ana Local Gov't	0
	2. Preliminary roles and responsibilities		1. MM9				A
Documentation Requirements	<ul> <li>Summary of discussions of roles a</li> <li>Identification of potential time com</li> </ul>	•					

Multi-Modal Step	3 (MM3) Compile Existing Multi-m	odal Plans/ Pol	icies				
Purpose	To compile multi-modal plans and pc	licies					
Outcomes	Status of multi-modal planning in the	area and to valid	late the status of existing multi-mo	odal systems	5		
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Existing multi-modal plans and policies	Step #:	1. N/A (Local governments/ transit agency)				X (MM)
				Respor	sible Entity a	nd Role for Pr	oducing
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team
	1. List and status of existing multi- modal plans and policies		1. MM4, MM14				A
	<ol> <li>Identification of gaps (missing or inadequate plans and policies)</li> </ol>		2. MM4, MM14				A
Documentation	Technical report containing list of pla	ns and policies a	nd gap analysis	÷			
Requirements							

Multi-Modal Step	4 (MM4) Clarify Multi-modal Com	ponent of Comr	nunity Vision				CP4
Purpose	To recommend community vision and	d policies for mul	ti-modal systems				
Outcomes	Agreement by MM Team on commun	nity multi-modal v	rision				
				Respo	for Obtaining n Name)	Inputs	
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreed upon shared local community vision by each local jurisdiction, after fixing gaps if necessary	Step #:	1. LU7				X (MM)
					3	nd Role for Pr	0
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	MM
		Step #:					Team
	1. Agreed upon multi-modal vision		1. CTP 1d				A, D
Documentation Requirements	Consensus by MM Team on docume	ented multi-moda	vision			·	

## 10.1.4 Critical Path Point 5

**Description CP5:** Building upon the land use vision for the planning area and using input from the public and planning partners, a CTP (or transportation) vision is developed. As with the land use vision, it is important to recognize that different communities and planning partners within the planning area may have inconsistent transportation visions. It is necessary to find common ground between planning partners to develop the CTP vision before moving forward with the CTP study. The CTP vision will be the framework for developing, analyzing, and evaluating transportation options during the CTP process.

Comprehensive 1	Fransportation Planning Step 1c (CT								
Purpose	Develop public involvement plan that	will incorporate	public input and seek public b	uy-in					
Outcomes	Public involvement plan								
				Respo		for Obtaining n Name)	Inputs		
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
	1. Existing public involvement plan	Step #:	1. N/A (MPO/RPO)		Х				
	<ol> <li>List of community contacts to invite that will participate in CTP process</li> </ol>		2. LU2				X (CTP)		
	<ol> <li>Definition of roles of local land use decision makers in the land use sub-process and CTP process</li> </ol>		3. LU3				X (CTP)		
						nd Role for Pr ker [D] or Ana			
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	CTP Team		
	<ol> <li>Public Involvement Plan including list of interested parties</li> </ol>		1. CTP 2a				A, D		
Documentation Requirements	Consensus by the CTP Team on the	Public Involvem	ent Plan		·				

Comprehensive Transportation Plan	nning Step 1c (CTP 1c) Develop Public Involvement for C	TP Process (con't)
Key Considerations	Purpose	Outcomes
CIA/ Title VI	<ul> <li>Ensure the Public Participation Plan addresses community issues, community groups are identified and/or strategies for known issues are incorporated</li> <li>Using information from the Community Understanding Report (CUR), identify and appropriately engage any under-represented groups or interests (i.e., limited English proficiency (LEP), minority, low income, Title VI, etc.)</li> </ul>	<ul> <li>Incorporation of community interests/ issues and stakeholders are included in public involvement plan</li> <li>Public involvement plan includes strategies to reach any under-represented groups or interests via tools identified in the stakeholder involvement toolkit</li> </ul>
MPO/ RPO/ NCDOT Coordination	Agree on level of public involvement needed for particular area covered by the CTP	Consensus on establishing roles for public involvement plan by TAC
Public Involvement	Develop public involvement plan that will incorporate appropriate public input and buy-in	Public involvement plan

Comprehensive	Transportation Planning Step 1d (C1	P 1d) Evaluat	e/ Develop Community Visio	n			CP5		
Purpose	• Educate CTP process participants and the public on relationship between LU vision, transportation vision, and environmental issues								
	Confirm, establish, or refine a va								
Outcomes	<ul> <li>Documentation of how LU, trans</li> </ul>	portation, and en	vironmental issues (opportunit	ies and constrai	nts) are tied to	community vis	ion		
	Agreement by TAC on communi	y vision							
	Agreed upon template for development	ping sub-proces	s goals and objectives						
				Respo		for Obtaining n Name)	Inputs		
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
	<ol> <li>Agreed upon shared local community vision by each local jurisdiction, after fixing gaps if necessary</li> </ol>	Step #:	1. LU7				X (CTP)		
	2. Agreed upon multi-modal vision	-	2. MM4				Х (СТР		
						nd Role for Pr ker [D] or Ana			
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	CTP Team		
	1. Community transportation vision		1. CTP 1e, LU9, MM5		D		A		
	<ol> <li>Direction for consideration of LU scenarios to be tested (general range/ limits, possible number of scenarios)</li> </ol>		2. LU9		A		A		
	3. Template for developing coordinated goals and objectives		3. LU8, MM5				D		
Documentation Requirements	<ul> <li>Documented Agreement by TAC</li> <li>Consensus by the CTP Team or</li> </ul>	5		ives		Continued on L			

Comprehensive Transportation Plan	nning Step 1d (CTP 1d) Evaluate/ Develop Community Vi	sion (con't)
Key Considerations	Purpose	Outcomes
Environmental Considerations	Solicit input on community vision and goals/ objectives	Understanding by locals of known and potential environmental issues (opportunities and constraints) associated with community vision, goals, and objectives, including identification of environmental features that are of high importance to the community
ICE	Incorporate ICE into shared vision	ICE integrated into vision (input to <i>NCDOT ICI</i> <i>Guidance</i> Step 2)
CIA	Validate that the community vision reflects the values that are important to the community – using the Community Understanding Report (CUR) as a base	A community vision that reflects community values
MPO/ RPO/ NCDOT Coordination	<ul> <li>Educate CTP partners on travel demand model capabilities</li> <li>Recommend land use scenarios (LU and CTP Teams)</li> <li>Establish a shared community vision</li> <li>Ensure all concerns from partners and the public are adequately addressed</li> </ul>	<ul> <li>Understanding of travel demand model capabilities</li> <li>Documented Agreement by LU Team, CTP Team, and TAC on recommended land use scenarios</li> <li>Consensus by LU Team, local governments, and CTP Team on shared community vision</li> <li>Documentation of how concerns were addressed</li> </ul>
Public Involvement	Ensure consensus on "community vision"	Identified vision of community

## 10.1.5 Critical Path Points 6, 7, and 8

**Description CP6 through CP8:** It is necessary to determine how the land use and transportation plans will help achieve the community vision, as expressed through land use, multi-modal and overall CTP Goals and Objectives. For example a goal may be to sustain a small town appearance and an objective may be to increase pedestrian facilities, on street parking, and maintain the original two lane road through downtown. The CTP vision may represent a change from current growth trends, or there may be a desire by the planning partners to look at different land use scenarios (or growth patterns) and how these land use scenarios may affect proposals on the CTP. The number of land use scenarios considered will impact the CTP schedule, and it is therefore necessary to reach a consensus on different land use scenarios that would be appropriate to use when analyzing the CTP. During the early stages of the CTP process, these different land use scenarios may be defined in very general terms, but should represent drastically different future growth options (i.e. major differences in the location and types of growth).

Land Use Step 8	(LU8) Evaluate/ Establish Comm	on LU Goals and	d Objectives				CP6		
Purpose	<ul> <li>Evaluate or establish land use g</li> <li>Agree upon common goals</li> </ul>	oals and objectiv	es that support an integra	ated land use and trar	nsportation pla	nning process			
Outcomes	Agreement by LU Team and TAC on LU goals and objectives								
				Respo		for Obtaining n Name)	Inputs		
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
coord object	1. Template for developing coordinated goals and objectives	Step #:	1. CTP 1d				X (LU)		
	2. Multi-modal goals and objectives	-	2. MM5*				X (LU)		
						nd Role for Pr ker [D] or Ana			
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team		
	1. Agreed upon shared land use goals and objectives		1a. MM5* 1b. CTP 1e		D		A, D		
			*Iterative process betw	een sub-processes M	M5 and LU8 b	efore going to (	CTP 1e		
Documentation Requirements	<ul> <li>Technical report documenting sl</li> <li>Documented Agreement by LU</li> </ul>	0	,	and objectives					

Multi-Modal Step	5 (MM5) Establish Multi-modal Go	als and Objecti	ves (Compatible With Land Use	e Scenarios	and G/Os)		CP6	
Purpose	Establish multi-modal goals and obje	ctives						
Outcomes	Recommended multi-modal goals and objectives that are compatible with land use goals and objectives							
				Respo		for Obtaining n Name)	Inputs	
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team	
	1. Local MM goals and objectives	Step #:	1. N/A (Local government/ transit agency)				X (MM)	
	2. Community transportation vision		2. CTP 1d				X (MM)	
	<ol> <li>Template for developing coordinated goals and objectives</li> </ol>		3. CTP 1d				X (MM)	
	4. Shared land use goals and objectives		4. LU8*				X (MM)	
				Respon	sible Entity a	nd Role for Pr	oducing	
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team	
	1. Agreed upon multi-modal goals and objectives		1a. LU8* 1b. CTP 1e				A, D	
			*Iterative process between sub-	processes M	M5 and LU8 b	efore going to (	CTP 1e	
Documentation Requirements	Consensus by MM Team on recomm	ended multi-mod	dal goals and objectives					

Comprehensive T	ransportation Planning Step 1e (CT	P 1e) Develo	p CTP Goals/ Objectives				CP7
Purpose	Develop CTP goals and objectives by	y informing and $\epsilon$	educating process participants on	key issues, i	nteractions, an	d relationships	
Outcomes	• Agreed upon CTP goals and obje	ectives that incor	porate desired community and en	vironmentally	/ friendly featu	res	
	<ul> <li>Draft CTP MOEs to support goals</li> </ul>	s and objectives	-	-	-		
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreed upon shared land use goals and objectives	Step #:	1. LU8				X (CTP)
	2. Agreed upon multi-modal goals and objectives		2. MM5				X (CTP)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	CTP Team
	1. Agreed upon CTP goals and objectives		1. MM6, LU10		D		A, D
	2. Template for coordinating MOEs		2. MM7, LU10		D		A, D
	3. Draft CTP MOEs and data sources		3. CTP 1f, MM7, LU10, M5				A, D
Documentation Requirements	<ul> <li>Documented Agreement by CTP</li> <li>Consensus by CTP Team on dra</li> </ul>			and template	for coordinatin	g MOEs	

Comprehensive Transportation Pla	nning Step 1d (CTP 1d) Evaluate/ Develop Community Vis	sion (con't)
Key Considerations	Purpose	Outcomes
Environmental Considerations	Incorporate environmental consideration into community vision, goals, and objectives	Community vision, goals, and objectives that reflect environmental quality
ASA	Establish consistency between potential solutions and community vision, goals, and objectives	Documentation of community goals & objectives and priority land use outcomes, to be used to inform identification and analysis of alternatives and scenarios
ICE	Incorporate environmentally friendly land use goals and objectives into plan goals and objectives	Environmentally friendly goals and objectives
CIA	<ul> <li>Ensure that the goals and objectives are developed with community vision in mind</li> <li>Capture community values within goals and objectives</li> </ul>	Transportation goals and objectives aligned with accomplishing community's overall goals
MPO/ RPO/ NCDOT Coordination	Ensure common goals and objectives	Documented Agreement on common goals and objectives by LU Team, CTP Team, and TAC
Public Involvement	Ensure consensus on community goals and objectives of the CTP	Identified desired goals and objectives for the CTP

Land Use Step 9	(LU9) Identify Land Use Strategie	s to be Tested					CP8
Purpose	Develop conceptual land use strateg		be tested				
Outcomes	Agreement by LU Team on LU strate	egies/ scenarios	1				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Community transportation vision	Step #:	1. CTP 1d				X (LU)
	2. Direction for consideration of LU scenarios to be tested (general range/ limits, possible number of scenarios)		2. CTP 1d				X (LU)
	3. Evaluation summary (commonality of local goals and objectives)		3. LU7				X (LU)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	<ol> <li>Range of land use characteristics to be tested (number of LU scenarios, conceptual growth patterns and intensity)</li> </ol>		1a. MM6* 1b. LU10, LU18		D		A, D
	intensity)		*Iterative process between sul LU18	b-processes M	M6 and LU9 be	efore going to L	U10 and
Documentation Requirements	<ul> <li>Technical report documenting ra</li> <li>Consensus, as documented in n</li> </ul>	•		ual LU strategie	es/ scenarios		

Multi-Modal Step	o 6 (MM6) Identify Multi-modal High	-Level Strategi	es				CP8			
Purpose	Develop strategies consistent with la	nd use and multi	-modal visions							
Outcomes	Multi-modal strategies coordinated w	Iti-modal strategies coordinated with land use strategies								
			Responsible Entity for Obtainin         From       Responsible Entity for Obtainin         X (Team Name)       NCDOT       MPO/RPO       Local Gov         1. CTP 1e				Inputs			
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team			
	1. Agreed upon CTP goals and objectives	Step #:	1. CTP 1e				X (MM)			
	<ol> <li>Range of land use characteristics to be tested (number of LU scenarios, conceptual growth patterns and intensity)</li> </ol>		2. LU9*				X (MM)			
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team			
	1. Multi-modal strategies		1a. LU9* 1b. MM9	on sub processes M	M6 and LU0 h	fore going to N	A			
Documentation Requirements	Technical report of multi-modal strate	egies compared	*Iterative process betwee to land use strategies	in sub-processes mi			/11/13			

## 10.1.6 Critical Path Points 9, 10 and 11

**Description CP9 through CP11:** Measures of Effectiveness (MOEs) are identified so that draft CTP scenarios, and ultimately the final CTP, can be evaluated to determine the extent to which agreed upon Goals and Objectives are being met (for example, pedestrian facilities are accessible, public transportation options are increased, etc.). The modeling sub-process is initiated in conjunction with the development of MOEs to ensure that MOEs are selected and travel demand model updates are planned in a way that provide the data needed to support the MOEs.

Land Use Step 10	0 (LU10) Identify Land Use Measu	res of Effectiver	ness				CP9
Purpose	<ul> <li>Recommend LU measures of eff</li> <li>Agree on MOEs</li> </ul>	ectiveness (MOE	ES)				
Outcomes	Agreed upon land use MOEs by LU	Team					
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreed upon CTP goals and objectives	Step #:	1. CTP 1e				X (LU)
	2. Template for coordinating MOEs		2. CTP 1e				X (LU)
	3. Draft CTP MOEs and data sources		3. CTP 1e				X (LU)
	4. Multi-modal MOEs and data sources		4. MM7*				X (LU)
						nd Role for Proker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	1. Draft land use MOEs and data sources		1a. MM7* 1b. M5				A, D
			*Iterative process betwee	en LU10 and MM7 b	efore going to	M5	<u> </u>
Documentation Requirements	<ul> <li>Technical report documenting dr</li> <li>Consensus by LU Team on land</li> </ul>						

Multi-Modal Step	7 (MM7) Identify Multi-modal Mea	sures of Effectiv	veness				CP9		
Purpose	Identify multi-modal measures of effe		s)						
Outcomes	Agreed upon multi-modal MOEs by the MM Team								
				Respo		for Obtaining n Name)	Inputs		
Input(s)		2. ( 3. ( 4. (		NCDOT	MPO/RPO	Local Gov't	Team		
	1. Local multi-modal MOEs	Step #:	1. N/A (Local government/ transit agency)				X (MM)		
	2. Template for coordinating MOEs	-					X (MM)		
	3. Draft CTP MOEs and data sources	-	3. CTP 1e				X (MM)		
	<ol> <li>Agreed upon travel demand model capabilities related to goals and objectives</li> </ol>	-	4. M4				X (MM)		
	5. Draft land use MOEs and data sources		5. LU10*				X (MM)		
				Respor	sible Entity a	nd Role for Pr	oducing		
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])		
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team		
	1. Draft multi-modal MOEs and data sources		1a. LU10* 1b. M5				A, D		
			*Iterative process between sub	-processes M	M7 and LU10	before going to	M5		
Documentation Requirements	Consensus by MM Team on draft mu	ulti-modal MOEs		-					

Purpose	1 (M1) Assess Existing Model Evaluate current status of travel dem	Evaluate current status of travel demand model										
Outcomes	<ul> <li>Status report on current travel de</li> <li>Consensus by CTP Team on cur</li> </ul>	Status report on current travel demand model										
	Recommendation on preliminary	travel demand n	hodel needs	Respo		for Obtaining n Name)	Inputs					
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team					
	1. Valid modeling agreement, including identification of model custodian	Step #:	1. CTP 1b				X (CTP)					
	2. Existing travel demand model documentation		2. N/A (Model Custodian)				X (CTP)					
	3. Existing data files		3. N/A (Model Custodian)			nd Role for Pr ker [D] or Ana						
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team					
	1. Status report on current travel demand model	Step #:	1. M4	A	A							
	2. Identification of deficiencies and uncertainties of the current travel demand model		2. M4	A	A							
	3. Recommendations on preliminary study area and other travel demand model needs		3. M4	A	A							
Documentatior Requirements	n Status report on current travel deman	nd model includir	ng recommendations on prelimin	ary model nee	eds							

Purpose	Identify Model Team members									
•	Identify model partner staff reso	urces (NCDOT ar	nd MPO)							
Outcomes	Agreement on Model Team mer		,							
	Agreement on staff resources by NCDOT and MPO									
				Respo		for Obtaining n Name)	Inputs			
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team			
	1. List of potential Model Team members	Step #:	1. N/A (MPO, modeling agreement)				X (CTP)			
	2. List of potential model partner staff resources	-	2. N/A (NCDOT, MPO)	Х	Х					
	<ol> <li>Agreed upon CTP planning area, milestones and end date (based on AQ conformity, MTP schedule, and/or CTP schedule)</li> </ol>		3. CTP 1b				X (CTP)			
						nd Role for Pr ker [D] or Ana				
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team			
	1. Model Team appointments	Step #:	1. M3	D	D					
	2. Model partner staff resource appointments		2. M3	D	D					
Documentation Requirements	Documented agreement by NCDOT	and MPO on Mo	del Team members and model	staff resources			,			

Modeling Step 3	(M3) Discuss Prelimi	nary Roles					
Purpose	Identify roles of the	e Model Team members					
	<ul> <li>Identify roles of the</li> </ul>	e model partner staff resources	8				
Outcomes	Identified prelimina	ary roles					
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
						nd Role for Proker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	1. Identification of pre roles	eliminary Step #:	1. M7				A
Documentation Requirements	Summary of preliminar	y roles and identification of ad	ditional staff resources	needed		·	

Purpose	<ul> <li>4 (M4) Educate CTP Partners on Over</li> <li>Educate CTP partners on travel</li> </ul>			S			
·	Agree on preliminary travel dema			-			
Outcomes	Understanding of travel demand			S			
	Agreement by Model Team on p						
						for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Status report of current travel demand model	Step #:	1. M1				X (M)
	2. Identification of deficiencies and uncertainties of the current travel demand model		2. M1				X (M)
	<ol> <li>Recommendations on preliminary study area and other travel demand model needs</li> </ol>	•	3. M1				X (M)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	<ol> <li>If needed, examples of best practices and other potential travel demand model tools to support desired goals and objectives (i.e., toll analysis)</li> </ol>	Step #:	1. Output Used Within This Step				A
	2. Summary of feedback from CTP partners on desired travel demand model capabilities		2. M6				A
	<ol> <li>Agreed upon preliminary travel demand model needs including the model boundary</li> </ol>		3. M6				A, D

Modeling Step 4	Modeling Step 4 (M4) Educate CTP Partners on Overall Model Capabilities (cc								
Output(s)	4.	Agreed upon travel demand	Goes To	4. MM7				A, D	
(con't)		model capabilities related to	Step #:						
		goals and objectives	(con't)						
Documentation	•	Technical memorandum docume	nting feedback f	rom CTP partners on desired travel	demand m	odel capabilitie	S		
Requirements	•	Consensus by Model Team, as c	ensus by Model Team, as documented in meeting documentation, on preliminary travel demand model needs and model						
		capabilities related to goals and	objectives		-				

Modeling Step 5	5 (M5) Establish Linkage Between N	Nodel Outputs a	ind CTP Measures of Effect	tiveness			CP10					
Purpose	Document the current travel dem	and model outpu	its that support desired CTP	measures of effect	ctiveness (MOI	Es)						
	Identify gaps between current tra	vel demand mod	lel outputs and desired CTP	MOEs								
	Identify means to close gaps											
Outcomes	Understanding by Model Team of the desired CTP MOEs											
	Understanding by CTP and sub-process teams of how the existing travel demand model can support desired CTP MOEs											
	Action plan for addressing the ga											
					onsible Entity	for Obtaining n Name)	Inputs					
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team					
	1. Draft CTP MOEs and data sources	Step #:	1. CTP 1e				X (M)					
	2. Draft land use MOEs and data sources		2. LU10				X (M)					
	3. Draft multi-modal MOEs and data sources		3. MM7				X (M)					
				Respon	sible Entity a	nd Role for Pr	oducing					
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A]					
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Tear					
	1. List of MOEs that will be supported by the travel demand model	Step #:	1. CTP 1f, M6				A					
	2. List of data required to support MOEs		2. M6				A					
	<ol> <li>List of desired MOEs that cannot be supported by the travel demand model</li> </ol>		3. CTP 1f, M6				A					
	4. Needed model improvements to address the gaps between travel demand model outputs and desired CTP MOEs		4. CTP 1f, M6				A					
Documentation Requirements	Technical documentation summarizin MOEs	ng the action plar	for addressing the gaps be	tween travel dema	ind model outp	uts and desire	d CTP					

Comprehensive 1	Transportation Planning Step 1f (C						CP11
Purpose	Develop CTP MOEs that incorporate	e key issues iden	tified in the goals and objectiv	ves			
Outcomes	CTP MOEs						
	<ul> <li>Agreement by CTP Team on lir</li> </ul>	ikage between tra	vel demand model outputs a	nd desired CTP N	10Es		
	<ul> <li>Agreement by TAC on MOEs</li> </ul>						
				Respo	onsible Entity X (Tear	for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	<ol> <li>List of desired MOEs that will be supported by the travel demand model</li> </ol>	Step #:	1. M5				X (CTP)
	<ol> <li>List of desired MOEs that cannot be supported by the travel demand model</li> </ol>		2. M5				X (CTP)
	<ol> <li>Needed model improvements to address the gaps between travel demand model outputs and desired CTP MOEs</li> </ol>		3. M5				X (CTP)
					sible Entity a (Decision Ma		
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	CTP
-		Step #:					Team
	<ol> <li>Agreed upon CTP MOEs that are supported by travel demand model outputs</li> </ol>		1. M6, LU11, MM8		D		A, D
	<ol> <li>Agreed upon CTP MOEs and their data sources (not supported by the travel demand model)</li> </ol>		1. M6, LU11, MM8		D		A, D
Documentation	Documentation of MOEs	•		•	•	•	•
Requirements	<ul> <li>Consensus by CTP Team, as c CTP MOEs</li> </ul>	ocumented in me	eting documentation, on linka	age between trave	el demand mod	el outputs and	desired
	Documented Agreement by TA	C on MOEs					
					Table (	Continued on I	Next Pag

Comprehensive Transportation Plan	ning Step 1f (CTP 1f) Identify CTP Measures of Effective	eness (con't)
Key Considerations	Purpose	Outcomes
Environmental Considerations	Identify environmental MOEs	Environmental MOEs included in CTP MOEs
ICE	Incorporate ICE related MOEs into CTP MOEs	CTP MOEs that include ICE considerations
CIA	Incorporate community impact assessment related key	CTP MOEs that include community impact assessment
	issues into CTP MOEs	key issues
MPO/ RPO/ NCDOT Coordination	Understanding of MOEs for goals and objectives	Documented Agreement on common MOEs for goals and objectives by LU Team, CTP Team, and TAC

## 10.1.7 Critical Path Points 12, 13 and 14

**Description CP 12 through 14**: Performance targets establish the criteria for determining if your land use and transportation plans meet your community vision. The performance targets will allow decision makers to see how well the future land development patterns and future transportation system work together to achieve the vision for the planning area.

Land Use Step 1	1 (LU11) Develop Land Use Perfor	mance Targets					CP12
Purpose	Develop recommended LU performance	•					
	Agree on LU performance target						
Outcomes	Agreement by LU Team on LU perfo	rmance targets					
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. CTP MOEs that are supported by travel demand model outputs	Step #:	1. CTP 1f				X (LU)
	<ol> <li>Agreed upon CTP MOEs and their data sources (not supported by the travel demand model)</li> </ol>	-	2. CTP 1f				X (LU)
	3. Multi-modal performance targets		3. MM8*				X (LU)
						nd Role for Pr	
- /.						ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	1. Land use performance targets		1a. CTP 1f*, MM8* 1b. CTP 1g				A, D
			*Iterative process betweer	n sub-processes N	/M8 and LU11	before going to	o CTP 1g
Documentation	Technical report documenting Lt	•	rgets				
Requirements	Consensus by LU Team on perfection	ormance targets					

Multi-Modal Step	8 (MM8) Develop Multi-modal Perf	ormance Targe	ts				CP12
Purpose	Develop multi-modal performanc	0					
	Agree on multi-modal performance	0					
Outcomes	Agreement by MM Team on multi-mo	dal performance	targets				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Local MM performance targets	Step #:	1. N/A (Local government/ transit agency)				X (MM)
	2. CTP MOEs and their linkage to travel demand model outputs		2. CTP 1f				X (MM)
	<ol> <li>Agreed upon CTP MOEs and their data sources (not supported by the travel demand model)</li> </ol>		3. CTP 1f				X (MM)
	4. Land use performance targets		4. LU11*				X (MM)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team
	1. Multi-modal performance targets		1a. CTP 1f*, LU11* 1b. CTP 1g				A, D
			*Iterative process between MM	/18, LU11, and	CTP 1f before	going to CTP	1g
Documentation Requirements	Consensus by MM Team on multi-mo	odal performance	e targets				

Comprehensive T	ran	sportation Plan	ning Step 1g (CT	<mark>P 1g) Develo</mark> j	p Per	formance Targets					CP13
Purpose	De	evelop performan	ce targets to supp	ort CTP alternat	ives/	scenarios analysis					
Outcomes	٠	Agreed upon p	erformance target	S							
	•	Resource agen	cy feedback on p	erformance targe	ets						
								Respo		for Obtaining n Name)	Inputs
Input(s)				Comes From				NCDOT	MPO/RPO	Local Gov't	Team
	1.	Land use perfo	rmance targets	Step #:	1.	LU11					X (CTP)
	2.	Multi-modal pe	formance		2.	MM8					X (CTP)
		targets									
								Responsible Entity and Role for Producing			
								Outputs (Decision Maker [D] or Analyzer [			
Output(s)				Goes To				NCDOT	MPO/RPO	Local Gov't	CTP
				Step #:					_		Team
	1.	CTP performar	0			MM9, LU12, M6			D		A, D
Documentation	٠	Consensus by	CTP Team on per	formance targets	S						
Requirements	٠	Documented a	greement by TAC	on CTP perform	ance	targets					
	٠	*CTP documen	tation Milestone:	complete report (	outlin	e and documentation o	of vision				
Key Cons	ide	rations		Purpos	se				Outcom	es	
Environmental Cor	nsid	erations	Identify and inco	rporate environn	nenta	I performance targets	Plan p	performance	e targets that in	ncludes enviror	nmental
			into plan perforn				criteria				
ICE					incor	porate ICE/ CIA	Performance targets that include ICE/ CIA				
			considerations	č			considerations				
MPO/ RPO/ NCDO	)T (	Coordination	Agree upon perf	ormance targets			Docur TAC	mented Agr	eement by LU	Team, CTP Te	eam and

Multi-Modal Step	9 (MM9) Agree on Multi-modal An	alysis Tool(s) a	nd Data Needs				CP14
Purpose	Identify potential multi-modal analysi						
Outcomes	Recommended multi-modal anal						
	Agreement by the MM Team on	recommended a	nalysis tools, data needs, and role				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. CTP performance targets	Step #:	1. CTP 1g				X (MM)
	2. Preliminary roles and responsibilities		2. MM2				X (MM)
	3. Multi-modal strategies	-	3. MM6				X (MM)
				Respor	isible Entity a	nd Role for Pr	oducing
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	MM
		Step #:					Team
	<ol> <li>Identification of potential tools available to do analysis and data validation guidelines</li> </ol>		1. Output Used Within This Step				A
	2. Recommendation on multi- modal analysis tools and data needs, including MM Team roles and responsibilities		2. M6				A, D
Documentation Requirements	<ul> <li>Technical document on recomm</li> <li>Consensus by MM Team on mul</li> </ul>		al analysis tools and data needs s tools, data needs, and roles and	responsibiliti	es		
## 10.1.8 Critical Path Points 15 and 16

**Description CP15 through CP16:** There should be an agreement between the primary planning partners on the tools that will be used in CTP development and evaluation. This includes: where the data will come from (for example, Census, purchased employment data, GIS data layers to be used, etc.); what type of data (and the process) will need to be collected; what data (and the process) will need to be projected; and the horizon years (HY) and ultimate future year (FY) for which data will need to be projected. It is important to note that an assumption is made that the basic travel demand model structure exists and will not be developed from scratch. The land use data is needed at the parcel level. In step LU12, the LU Team develops common land use categories from the various local governments land use plans. The land use data needs to be maintained in these common land use categories for land use scenario development and future land use planning. For modeling, the land use data will also need to be converted to the established modeling categories and to the TAZ structure.

<b>v</b> 1	6 (M6) Scope Model Development						CP15
Purpose	Scope travel demand model dev	elopment					
	Determine model specifications						
Outcomes	Model specification and model d	ata collection pla	n				
	Model performance standards						
	Agreement by the Model Team of the Model Te	on model specific	ations, model data collectic	on plan and model p	erformance sta	andards	
						for Obtaining	Inputs
						n Name)	•
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreed upon CTP MOEs that are supported by travel demand model outputs	Step #:	1. CTP 1f				X (M)
2. Agreed up their data s	2. Agreed upon CTP MOEs and their data sources (not supported by the travel demand	-	2. CTP 1f				X (M)
	3. CTP performance targets		3. CTP 1g				X (M)
	4. Summary of feedback from CTP partners on desired travel demand model capabilities		4. M4				X (M)
	5. Agreed upon preliminary travel demand model needs including the model boundary		5. M4				X (M)

Modeling Step 6 (N	16) Scope Model Development			(con't)
	<ol> <li>Recommendation on multi- modal analysis tools and data needs</li> </ol>		MM9	X (M)
(con't)	<ul> <li>7. Tabulation of existing data sets, including year and source of data. For example:</li> <li>Traffic counts</li> <li>Land Use (Physical, Socio-economic)</li> <li>Transit ridership</li> <li>VMT</li> <li>ROW inventory (include Bike/Pedestrian)</li> <li>Transit route data</li> <li>Functional classification</li> <li>Environmental screening data</li> <li>Census</li> <li>Behavioral survey data</li> <li>GIS data (TAZs, Centerlines, etc.)</li> <li>Aerial photography</li> <li>Project inventory</li> <li>Commercial vehicle data (Goods Movement)</li> <li>Land use/ demographic data</li> <li>Horizon years</li> <li>Speed data (highway/ bus)</li> </ul>	Comes From Step #: (con't)	6. N/A (Various)	X (M)

Modeling Step 6	M6) Scope Model Development						(con't)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	<ol> <li>Model specifications, including:</li> <li>Model elements to help meet MOEs</li> <li>Calibration parameters/ performance standards</li> <li>Identification of data sets needed for inputs, calibration and reasonableness tests (see above list of inputs)</li> <li>Guidelines for reasonableness checks on input data</li> </ol>	Step #:	1. CTP 1h, M7, M9				A, D
	2. Model data collection plan	-	2. CTP 1h, M7				A, D
	3. TAZ structure		3. LU17				A
	<ol> <li>Identification of additional staff resources (time and expertise) needed to support model development</li> </ol>		4. M7				A
Documentation Requirements			cifications and model data collections including performance standard		el data collectio	n plan	

Land Use Step 1	12 (LU12) Develop Agreement on Ll							CP15
Purpose	Develop agreement on conceptual la						rs	
Outcomes	Agreed upon conceptual land use sc	enarios and land	use	analysis tool, including data/				
					Respo	Inputs		
Input(s)		Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1. Available land use data	Step #:	1.	N/A (Local governments)				X (LU)
	2. CTP performance targets		2.	CTP 1g				X (LU)
					Outputs	(Decision Ma	nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	LU Team
	1. LU data standards and gap analysis of data availability compared to standards		1.	Output Used Within This Step				A
	<ol> <li>Common LU categories to be used in the CTP process from categories in existing individual LU plans</li> </ol>		2.	Output Used Within This Step				A
	<ul> <li>3. Agreed upon conceptual existing and proposed land use scenarios (e.g. baseline, trend line, alternatives) and land use analysis tool, including: <ul> <li>common LU categories</li> <li>data, sources, and suppliers (including how to fill gaps identified in the evaluation summary)</li> </ul> </li> </ul>		3.					D
Documentation Requirements	Documented Agreement by LU Tean	n on conceptual l	and	use scenarios and land use a	inalysis tool,	including data	/ sources/ supp	liers

Air Quality Step	2 (AQ2) Conduct Pre-Interagency (	Consultation (IC	) Meeting				CP15
Purpose	Review tools and data elements	needed to comp	ete the process				
	Agree on and inform partners of	schedule and pla	an parameters, horizon yea	rs and future year, a	and evaluation	methods	
Outcomes	Understanding of tools and data	elements that wi	Il be needed for conformity	process			
	Agreement by AQ Team on sche	dule and plan pa	arameters, horizon years ar	nd future year, and e	evaluation met	hods	
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Last conformity report	Step #:	1. N/A (MPO)	Х	Х		
	2. Draft conformity process		2. N/A (AQ team lead	Х			X (AQ)
	schedule (CPS)		develops)				
	3. Draft transportation conformity		3. N/A (AQ team lead	Х			X (AQ)
	pre-analysis consensus plan (TCPCP)		develops)				
						nd Role for Proker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT/ FHWA	MPO/RPO	Local Gov't	AQ Team
	<ol> <li>Pre-IC meeting minutes, action items, contact list, draft IC meeting agenda</li> </ol>		1. AQ3				A
	2. Draft CPS and draft TCPCP, including needed horizon years and future year		2. AQ3, CTP 1h				A, D
	3. Agency roles for the IC meeting and meeting facilitator		3. AQ3				А
Documentation	Consensus by AQ Team on draf	CPS and draft	ГСРСР	· · ·			-
Requirements	Draft IC meeting agenda						

Comprehensive	e Transportation Planning Step 1h (CT	P 1h) Agreen	nent on Tools and Data I	Needs			CP16
Purpose	<ul> <li>Identify needed data with source</li> <li>Identify CTP horizon years and f</li> </ul>						
Outcomes	Agreed upon tools and data to be	e used					
	Agreement by TAC on horizon years	ears and future y	ear and on conceptual lar				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	<ol> <li>Model specifications, including:         <ul> <li>Model elements to help meet MOEs</li> <li>Calibration parameters/ performance standards</li> <li>Identification of data sets needed for inputs, calibration and reasonableness tests</li> <li>Guidelines for reasonableness checks on input data</li> </ul> </li> </ol>	Step #:	1. M6				X (CTP)
	<ol> <li>Model data collection plan</li> <li>Agreed upon conceptual</li> </ol>		2. M6 3. LU12				X (CTP) X (CTP)
	<ul> <li>existing and proposed land use scenarios (e.g. baseline, trend line, alternatives) and land use analysis tool, including:</li> <li>common LU categories</li> <li>who is providing what data</li> <li>how to fill gaps identified in evaluation summary</li> </ul>						

Comprehensive	Transportation Plan	ning Step 1h (CT	P 1h) Agreen	nent	t on Tools and Data Ne	eeds					(con't)
Input(s) (con't)	<ol> <li>Draft conformit schedule (CPS transportation of analysis conse (TCPCP), inclu horizon years a</li> </ol>	) and draft conformity pre- nsus plan iding needed	Comes From Step #: (con't)	4.	AQ2						X (CTP)
										nd Role for Pr	
Output(s)			Goes To Step #:					Dutputs CDOT	(Decision Ma MPO/RPO	ker [D] or Ana Local Gov't	<b>lyzer [A])</b> CTP Team
	1. Agreement on and tools	data, sources		1.	CTP2a, M7, LU13, M	M10		D	D		A, D
	2. Agreement by years and futur			2.	CTP2a, M7, LU13, M	M10			D		
Documentation Requirements	Formal Multi-pa	arty Agreement by	NCDOT and M	PO/	s, including model speci RPO on data, sources nd future year and on co	and t	tools, in	ncluding	model specific		
Key Cons	siderations		Purpos		<u>, , , , , , , , , , , , , , , , , , , </u>				Outcom	es	
Environmental Co ICE/ CIA	nsiderations				n CTP development porated into CTP				nvironmental c eeded ICE/ CI	lata, source ar A data	nd level
MPO/ RPO/ NCDO	APO/ RPO/ NCDOT Coordination  Investigate  Explore and Inform partress			and ( and	etc. data to be used I plan parameters, Ind evaluation methods	•	analy Form need	ysis, tool nal Multi- Is	s, etc.	<sup>,</sup> Teams on dat ent on tools an m	

# 10.2 Conduct Needs Assessment (CTP 2)

The second step of the CTP process is "Conduct Needs Assessment". This is primarily for updating the existing travel demand model, if needed, tool development for additional analysis that may be needed, data collection and projection (for socioeconomic data), and an analysis of the current transportation system. This step begins with agreement by the planning partners of the roles, responsibilities, and schedule for developing the CTP and concludes with agreeing upon the future transportation system deficiencies.

Success in CTP 2 (Conduct Needs Assessment) is demonstrated by agreement on data, participation, and agreement on base and future year deficiencies.

Below is a description of the critical path through CTP 2 – Conduct Needs Assessment:

#### 10.2.1 Critical Path Points 17 and 18

**Description CP17 through CP18:** Due to the reliance on multiple partners and multiple jurisdictions, it is critical to the success of the CTP process to determine who will be responsible for various elements of the CTP process and establish milestones and deadlines for the CTP study. As the ultimate completion is most likely driven by a plan update or conformity requirement, the planning partners should evaluate resources that will be put towards the planning effort.

Purpose	Develop travel demand model updat	e and/or enhance	ement project plan includir	ng schedule, tasks, c	osts, roles, and	d responsibilitie	S
Outcomes	Agreed upon model development pro scope)	pject plan that inc	orporates parts of overall	CTP project plan alr	eady establish	ed (i.e., timefra	me,
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreement on data, sources and tools	Step #:	1. CTP 1h				X (M)
	2. Agreement by TAC on horizon years and future year		2. CTP 1h				X (M)
	3. Identification of preliminary roles	]	3. M3				X (M)

Modeling Step 7	(M7) Establish Project Plan for Mo	odel Developm	ent				(con't)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	<ol> <li>Identification of critical modeling milestones and expected output</li> </ol>	- Step #:	1. Output Used Within This Step				A
	2. Agreed upon model development project plan		2. CTP 2a				D
	based on critical path and available resources*		* Iterative process between the C modal teams to develop the CTP plans)				
Documentation	Documented Agreement by the Moc	lel Team on the	model development project plan				
Requirements							

Land Use Step 1	3 (LU13) Establish Project Plan for	r Land Use					CP17
Purpose	Establish detailed LU project plan wi	th schedule, task	s, roles, and responsibilitie	2S			
Outcomes	LU project plan from land use pa	artners	•				
	Agreement by LU Team on proje	ect plan					
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreement on data, sources and tools	Step #:	1. CTP 1h				X (LU)
	<ol> <li>Agreement by TAC on horizon years and future year</li> </ol>		2. CTP 1h				X (LU)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	<ol> <li>Proposed project plan for LU sub-process*</li> </ol>		1. CTP 2a				A, D
			*Iterative process betwee modal teams to develop t plans)				
Documentation Requirements	Documented Agreement by the LU T	eam on the LU p	project plan				

Multi-Modal Step	o 10 (MM10) Establish Project Plan	for Multi-modal					CP17		
Purpose	Establish detailed MM project plan w	vith schedule, tas	ks, roles, and responsibilit	ies					
Outcomes	Agreement by MM Team on project	plan	•						
				Respo	Responsible Entity for Obtaining In X (Team Name)				
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
	1. Agreement on data, sources and tools	Step #:	1. CTP 1h				X (MM)		
	2. Agreement by TAC on horizon years and future year	-	2. CTP 1h				X (MM)		
						nd Role for Pr			
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])		
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	MM		
		Step #:					Team		
	<ol> <li>Proposed project plan for MM sub-process*</li> </ol>		1. CTP 2a				A, D		
			* Iterative process betwee modal teams to develop plans)						
Documentation Requirements	Documented Agreement by the MM	Team on MM pro	ject plan						

Comprehensiv	e Transportation Planning Step 2a (C1	P 2a) Establis	h Schedule and Roles/ I	Responsibilities			CP18
Purpose	Assemble and synchronize draft pro	ect plans from su	ub-processes, adding elem	nents from the CTP r	nid-level proce	ss (yellow step	s)
Outcomes	Schedule for CTP; feedback to s		dules				
	Detailed roles and responsibilitie						
	Agreement on schedule and role	s and responsibi	lities				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Commitment by each CTP Team member on participation	Step #:	1. CTP 1b				X (CTP)
	<ol> <li>Public Involvement Plan including list of interested parties</li> </ol>		2. CTP 1c				X (CTP)
	3. Agreement on data, sources and tools		3. CTP 1h				X (CTP)
	4. Agreement by TAC on horizon years and future year		4. CTP 1h				X (CTP)
	<ol> <li>Agreed upon model development project plan based on critical path and available resources</li> </ol>		5. M7				X (CTP)
	<ol> <li>Agreed upon CTP process and resources to support it by local government/ MPO/RPO</li> </ol>		6. LU6				X (CTP)
	<ol> <li>Agreed upon land use process, tools, and methods, including LU Team roles and responsibilities</li> </ol>		7. LU6				X (CTP)
	8. Proposed project plan for LU sub-process	]	8. LU13				X (CTP)
	9. Proposed project plan for MM sub-process	]	9. MM10				X (CTP)

Comprehensive T	[ran	sportation Plan	ning Step 2a (CT	P 2a) Establis	sh Schedule and Roles/ Re	esponsil	bilities			(con't)	
						Responsible Entity and F Outputs (Decision Maker					
Output(s)				Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team	
	1.	CTP project pla			1. MM11, LU14, M8		D D				
		milestones, enc involvement pla needs, schedul responsibilities'	n, tools, data e, and roles/				CTP Team and the Model, Land Use, and Multi- P Project Plan (including the sub-process projec				
Documentation	•	Consensus by	CTP Team on det	ailed roles and r	esponsibilities and CTP pro	ject plan					
Requirements	•	Formal Multi-pa	rty Agreement by	NCDOT and MI	PO/ RPO on CTP project pla	an					
Key Cons	sider	rations		Purpos				Outcom	es		
Environmental Cor	nside	erations	Incorporate ager project plan	ncies' roles and	responsibilities into CTP		Commitment by agencies to fulfill defined roles and responsibilities				
CIA				ssign responsibility for creating CIA data layers (for a eeded/ agreed upon layers)		Entity(ies) charged with creating data layers					
MPO/ RPO/ NCDO	)T C	coordination		• •	e CTP Team can when it is needed	Formal Multi-party Agreement on delegated tasks, resources and schedule					

## 10.2.2 Critical Path Points 19, 20, 21, 22, 23, 24 and 25

**Description CP19 through CP25:** The basis for the entire plan development rests on getting accurate data and developing good planning tools. This means gathering a wide range of data from multiple sources and partners. This includes data needs for the critical path such as: base year land use data and transportation system data (for example, roadway attributes, transit, pedestrian, or bicycle information), and non-critical path needs such as: financial data (costs and revenue) and environmental information. In addition to collecting data, it must be checked for accuracy and the base year land use and transportation system data and analysis tool(s) will be endorsed by the planning partners.

Comprehensiv	ve Transportation Planning Step 2b (CT	P 2b) – Collect/	Update Data				CP19
Purpose	<ul> <li>Collect and update CTP data related</li> <li>Transportation system</li> <li>Environmental features</li> <li>Community characteristics- Com</li> <li>ICE Pre-Screening</li> <li>Financial information</li> <li>Other data as appropriate</li> <li>Update the preliminary Environmental needed (developed in CTP 1a)</li> </ul>	munity Understa		d Communit	y Understandii	ng Report (CUI	२), if
Outcomes	Collected data (data collection for Mo	odeling, Land Us	e, Multi-modal occurs in the sub-pr	ocesses)			
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Current project costs estimates	Step #:	<ol> <li>N/A (current CTP, TIP, Capital Improvement Program, etc.)</li> </ol>				X (CTP)
	<ol> <li>Past federal, state, local, and private revenues and expenditures</li> </ol>		2. N/A (current CTP, TIP, Capital Improvement Program, etc.)				X (CTP)

Comprehensive <sup>-</sup>	Transportation Plan	ning Step 2b (CT	P 2b) – Collec	ct/ Update Data				(con't)
						nsible Entity a s (Decision Ma		
Output(s)			Goes To Step #:		NCDOT	<u> </u>	Local Gov't	CTP Team
	1. Environmental CTP ICE Presc and CUR	•		1. CTP 2c				A
	2. Table of past re expenditures by source, agency MPO area	y funding		2. CTP 2c				A
	3. Other data as a	ppropriate		3. CTP 2c				А
Documentation Requirements	Collected data and	metadata (source	es, creator, date	e, etc.)		·	·	•
Key Cons	siderations		Purp	ose		Outcom	nes	
Environmental Co	nsiderations		Collect and/ or update environmental data, including existing mitigation sites (EEP)					
ICE		Collect additiona			Additional ICE	data collected to	o inform CTP pr	ocess
CIA		Collect additiona	al CIA data		Additional CIA (primarily new (		OCESS	
Public Involvemen	t	Possibly, if it is t from targeted/ s		get needed data, solicit info	Community cha	entory (CCI) dat	a	

Modeling Step 8	(M8) Collect Model Data						CP19		
Purpose	Collect necessary model data								
Outcomes	Data collected as specified by mode	el development pro	oject plan						
				Respo	onsible Entity X (Tear	for Obtaining n Name)	Inputs		
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
input(3)	<ol> <li>CTP project plan, to include milestones, end date, public involvement plan, tools, data needs, schedule, and roles/ responsibilities</li> </ol>	Step #:	1. CTP 2a				X (M)		
					Responsible Entity and Role for Proc Outputs (Decision Maker [D] or Analy				
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team		
	1. Collected data	Step #:	1. M9				Α		
Documentation Requirements	N/A		1	I		1	1		

Land Use Step 1	14 (LU14) Collect LU Data						CP19			
Purpose	Collect necessary land use data									
Outcomes	Land use data to support integrated	process								
				Respo	Responsible Entity for Obtaining Inputs X (Team Name)					
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team			
	1. Existing parcel data including vacant land	Step #:	1. N/A (Local GIS)				X (LU)			
	<ol> <li>CTP project plan, to include milestones, end date, public involvement plan, tools, data needs, schedule, and roles/ responsibilities</li> </ol>		2. CTP 2a				X (LU)			
					Responsible Entity and Role for Producing Outputs (Decision Maker [D] or Analyzer [A])					
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team			
	<ol> <li>Parcel level land use data in maps and tables, including:         <ul> <li>Household and employment data by model categories</li> <li>Data by common LU categories, including vacant land</li> </ul> </li> </ol>		1. LU15				A			
Documentation Requirements	Parcel level LU data in maps and tak	bles								

Multi-Modal Step	11 (MM11) Collect Multi-modal Da	ata					CP19
Purpose	Collect multi-modal data						
Outcomes	Multi-modal data						
				Respo	Responsible Entity X (Tean		Inputs
Input(s)		Comes From		NCDOT	DOT MPO/RPO Loca	Local Gov't	Team
	<ol> <li>CTP project plan, to include milestones, end date, public involvement plan, tools, data needs, schedule, and roles/ responsibilities</li> </ol>	Step #:	1. CTP 2a				X (MM)
						nd Role for Pr	
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team
	1. Multi-modal base year data		1. MM12				A
Documentation Requirements	Tabulated multi-modal base year da	la	1	I	1	1	1

<b>Comprehensive</b>	Transportation Plan	ning Step 2c (C	<mark>FP 2c) Quality</mark>	Check Data					CP20
Purpose	<ul> <li>ICE Pre-Screer</li> <li>Financial inform</li> <li>Other data as a</li> </ul>	features aracteristics- Con ning nation appropriate	5	anding Report (CUR)					
Outcomes	Validated CTP data	(Model, Land Us	se, and Multi-mod	dal data are validated in the	e sub-pro	,			
						Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A		Step #:	1. N/A					
Output(s)			Goes To					nd Role for Pro ker [D] or Anal Local Gov't	
output(3)			Step #:			NODOT			Team
	1. Validated CTP including sub-p	•		1. CTP 2d					A, D
Documentation Requirements	Consensus by CTP		ata (not including	y sub-process data)					
	siderations		Purpos	se			Outcom	es	
Public Involvemen	it		2			ited data			

Modeling Step 9	(M9) Validate Model Data						CP20		
Purpose	Validate travel demand model data								
Outcomes	Preliminary validation of travel dema	nd model data							
					Responsible Entity for Obtaining Inputs X (Team Name)				
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
Input(s)	<ol> <li>Model specifications, including:</li> <li>Model elements to help meet MOEs</li> <li>Calibration parameters/ performance standards</li> <li>Identification of data sets needed for inputs, calibration and reasonableness tests</li> <li>Guidelines for reasonableness checks on input data</li> </ol>	Step #:	1. M6				X (M)		
						nd Role for Pr ker [D] or Ana			
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team		
	1. Preliminary validated data sets	Step #:	1. M10				A		
Documentation Requirements	Draft technical memorandum docum	enting data valid	ation process and result	S	1	1	1		

Land Use Step 15	5 (LU15) Validate LU Data						CP20
Purpose	Validate that LU data reasonably refl planning process		с :	support an int	egrated land u	se and transpo	ortation
Outcomes	Validated land use data with carefully	/ defined data ele	ements and documentation				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
				Respon	sible Entity ar	nd Role for Pr	oducing
				Outputs	(Decision Mal	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	LU
		Step #:					Team
	1. Land use data reviewed by individual planning jurisdictions		1. Output Used Within This Step			A	
	2. Feedback to the LU Team on any modifications needed to the land use data		2. LU16			A	
Documentation Requirements	Letter or memo transmitting local boa	ard meeting minu	tes to LU Team				

Multi-Modal Step	12 (MM12) Validate Multi-modal	Data					CP20
Purpose	Validate multi-modal data						
Outcomes	Validated multi-modal data						
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
				Respon	sible Entity a	nd Role for Pro	oducing
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	MM
		Step #:					Team
	1. Validated multi-modal data		1. MM13				А
Documentation Requirements	Validated multi-modal data			L		,	

Modeling Step 10	(M10) Reach Consensus on Mode	el Data					CP21
Purpose	Discuss and review travel demar	nd model data an	d validation results				
	Reach consensus on travel dema	and model data b	by Model Team				
Outcomes	Agreement by Model Team on travel	demand model of	data				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
						nd Role for Proker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	1. Validated travel demand model data sets	Step #:	1. CTP 2d				A, D
Documentation Requirements	Consensus by Model Team, as docu	mented in a final	technical memorandum, or	n data validation pro	ocess and resu	lts	

Durness	Deach arms and her LUI Team d		S						
Purpose	Reach agreement by LU Team the second s	nat data reflects	existing conditions						
	Determine land use baseline								
Outcomes	Agreement by LU Team on existing of	conditions and ba	aseline						
				Responsible Entity for Obtainin X (Team Name)			ng Inputs		
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
	1. N/A	Step #:	1. N/A						
					Responsible Entity and Role for Producin Outputs (Decision Maker [D] or Analyzer [A				
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team		
	<ol> <li>Consensus on existing land use conditions by LU Team (including modifications and/ or responses based on local government input)</li> </ol>		1. LU17				A, D		
Documentation	Technical report of existing LU c	onditions		L		•			
Requirements	Consensus by LU Team on exist		S						

Land Use Step 17	7 (LU17) Describe Existing Condit	ions Numericall	у				CP21
Purpose	Describe existing land use conditions	s numerically by	modeling category and TAZs				
Outcomes	Numerical description of existing lan	d use conditions	sufficient to support an integrated	land use and	d transportatior	n planning proc	ess
				Respo	,	for Obtaining	Inputs
Input(s)					X (Tear	n Name)	
		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. TAZ structure	Step #:	1. M6				X (LU)
						nd Role for Pro	
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	LU
		Step #:					Team
	<ol> <li>Existing land use by TAZ (for travel demand model or other analysis tools)</li> </ol>		1. CTP 2d				A
Documentation	Letter or memo transmitting LU data	by TAZ to CTP T	Team	·			
Requirements							

Multi-Modal Step	) 13 (MM13) – Reach Consensus on	Multi-modal Ba	se Year Data				CP21
Purpose	Establish multi-modal base year da	Ita					
Outcomes	Agreement on multi-modal base ye	ar data					
				Respo	Inputs		
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
				Respor	sible Entity a	nd Role for Pr	oducing
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	MM
		Step #:					Team
	1. Validated multi-modal base		1. CTP 2d, MM14, MM15				A, D
	year data						
Documentation	Technical report on validated m	nulti-modal base y	ear data				
Requirements	Consensus by MM Team on m	ulti-modal base ye	ear data				

Comprehensive	Transportation Plan	ning Step 2d (CT	<mark>P 2d) Endors</mark>	e Data				CP22
Purpose	well as the valid	process collected lation of these dat sources and endo	ta sets	, Multi-Modal) and CTP Te	am collected data (i	ncluding ICE F	Pre-Screening r	naps), as
Outcomes	CTP Team reco	ommendation for e y TAC of data set	endorsement of a					
		,			Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Validated travel data sets	demand model	Step #:	1. M10				X (CTP)
	2. Existing land us travel demand i analysis tools)			2. LU17				X (CTP)
	3. Validated multi- year data	modal base		3. MM13				X (CTP)
							nd Role for Pr ker [D] or Ana	•
Output(s)			Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	CTP Team
	1. Agreed upon da sources	ata sets and		1. M11, LU21		D		A, D
Documentation	Consensus by	CTP Team on sub	-process data				1	
Requirements	5		•	s and sources (CTP data a	and sub-process dat	ta)		
Key Cons	siderations		Purpos	se		Outcom	es	
MPO/ RPO/ NCDO			and agree upon	travel demand model	Consensus on tr Team and CTP		nodel data by N	Nodel

Modeling Step 11	(M11) Build and Calibrate Model						CP23
Purpose	• Develop, calibrate, and validate	the base year tra	vel demand model				
	Test functionality of the travel determined of the travel determin	emand model usir	ng future year land use data				
	<ul> <li>Obtain agreement on use of the</li> </ul>	e validated travel c	lemand model				
Outcomes	Validated travel demand model						
	<ul> <li>Agreement by Model Team on t</li> </ul>	the validated trave	l demand model				
				Respo	X (Tear	for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	<ol> <li>Agreed upon data sets and sources</li> </ol>	Step #:	1. CTP 2d				X (M)
	2. Preliminary future year LU trend line		2. LU18				X (M)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	M Team
	1. Validated and tested travel demand model		1. CTP 2e				А
	<ol> <li>Documentation of the travel demand model development and performance against agreed upon model specifications</li> </ol>		2. CTP 2e				A
	<ol> <li>Model Team agreement on the validated travel demand model</li> </ol>		3. CTP 2e				D
	4. Model application user's guide		4. Final Product				А
Documentation Requirements	<ul> <li>Model development report</li> <li>Documented Agreement by Movialidation process and results</li> <li>Model Application User's Guide</li> </ul>		hnical memorandum stating	agreement by all	parties, on the	travel demand	model

Land Use Step 1	8 (LU18) Estimate Future Year LU N	Numerically for	Multiple LU Scenarios				CP23
Purpose	Estimate future year land use numeri						
Outcomes	Future year land use that is consister	nt to support inte	grated land use and transportat				
					X (Tear	for Obtaining n Name)	
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Location of high priority land uses	Step #:	1. N/A (Local land use plans	.)		X	
	<ol> <li>Range of land use characteristics to be tested (number of strategies, conceptual growth patterns and intensity)</li> </ol>		2. LU9				X (LU)
						nd Role for Proker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	1. Population and employment control totals		1. Output Used Within This Step				А
	2. Preliminary future year LU trend line		2. M11				А
	<ol> <li>Future year LU data by TAZ for each land use scenario, by LU common categories (include assessment of differences between the CTP LU proposed projections and the current local land use plans, if any)</li> </ol>		3. LU19			A	
	<ol> <li>Future year LU data by TAZ for each land use scenario, by modeling categories</li> </ol>		4. LU19				A
Documentation Requirements	Maps and tables of future year LU da between the CTP LU proposed project				text descriptio	n) of the differe	nces

Modeling Step 12	2 (M12) Evaluate MOEs Against Mo	odel					CP24
Purpose	Evaluate MOEs for suitability using t	ne validated trave	el demand model				
Outcomes	Technical memo that documents MC	E evaluation pro	cess and application guidance				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Updated data sets as needed to test and refine MOEs	Step #:	1. N/A				X (M)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	<ol> <li>Technical memo documenting ability of the travel demand model to support MOEs</li> </ol>	Step #:	1. CTP 2e				A
	2. Recommendation to modify MOEs if needed		2. CTP 2e				D
Documentation Requirements	Technical memo documenting al needed	oility of the travel	demand model to support MOEs	including rec	commendation	to modify MOE	is if
	Consensus by Model Team on relationships and relationships an	ecommendation	to modify MOEs if needed				

Comprehensive	Transportation Planning Step 2e (CT		sh Baseline				CP25
Purpose	Validate analysis tool(s) performance						
Outcomes	CTP Team and TAC Agreement on v	alid analysis too	I(s) performance				
					onsible Entity X (Tear	for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Validated and tested travel demand model	Step #:	1. M11				X (CTP)
	<ol> <li>Documentation of the travel demand model development and performance against agreed upon model specifications</li> </ol>		2. M11				X (CTP)
	3. Model Team agreement on the validated travel demand model		3. M11				X (CTP)
	<ol> <li>Technical memo documenting ability of the travel demand model to support MOEs</li> </ol>		4. M12				X (CTP)
	5. Recommendation to modify MOEs if needed		5. M12				X (CTP)
					sible Entity a (Decision Ma		
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	CTP Team
	1. CTP Team agreement on validity of analysis tool(s)	1	1. CTP 2f				D
	<ol> <li>TAC agreement on validity of analysis tool(s)</li> </ol>	]	2. M13		D		
Documentation Requirements	<ul> <li>Documented Agreement by CTP</li> <li>Policy Board Action by TAC on v</li> </ul>	•					

### 10.2.3 Critical Path Points 26, 27, 28, 29, 30 and 31

**Description CP26 through CP31:** Once the base year information has been endorsed, future year data is needed to evaluate the transportation system. This will include the development of multiple land use scenarios. Each land use scenario will include its own allocation of data to the zone or district level. Prior to moving forward and identifying future year deficiencies, the TAC will endorse the future year land use scenarios.

Land Use Step 19	9 (LU19) Build Consensus on Futu	ire Year LU Data	3				
Purpose	Ensure that future year LU data supp	oorts agreed upo	n land use scenarios				
Outcomes	Agreement by LU Team that future y	ear LU data sup	ports agreed upon land	use scenarios			
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
						nd Role for Proker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	<ol> <li>Consensus that future year LU data supports agreed upon land use scenarios</li> </ol>		1. LU20				D
Documentation Requirements	Consensus by LU Team that future y with maps, tables, and other docume			use scenarios to be se	ent to local land	use agencies	(along

Land Use Step 20	0 (LU20) Endorse Future Year LU D	Data					CP26
Purpose	Validate that future year LU data mee planning process	ets reasonablene	ess checks and adequately su	upports an integra	ted land use a	nd transportation	on
Outcomes	Agreement by local governments on the CTP LU projections and current local			o, including ackno	owledgment of	differences bet	ween
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
						nd Role for Proker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	1. Agreed upon future year LU data for each land use scenario		1. CTP 2g, MM14			D	A
Documentation Requirements	Policy Board Action by local governm	ents on future y	ear LU data for each land use	e scenario	·	·	

Multi-Modal Step	o 14 (MM14) – Forecast Multi-modal/	Transit Data					CP27
Purpose	Establish future year multi-modal/ tra	nsit network and	service data				
Outcomes	Agreement by MM Team on future ye	ear multi-modal/	transit network and service dat	а			
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. List and status of existing multi-modal plans and policies	Step #:	1. MM3				X (MM)
	<ol> <li>Identification of gaps (missing or inadequate plans and policies)</li> </ol>		2. MM3				X (MM)
	<ol> <li>Agreed upon future year LU data for each land use scenario</li> </ol>		3. LU20				X (MM)
				Respor	sible Entity a	nd Role for Pr	oducing
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team
	<ol> <li>Agreed upon future year multi- modal/ transit network and service data</li> </ol>		1. CTP 2g, M13, MM15				A, D
Documentation	Technical report with future year						
Requirements	Consensus by MM Team on futu	re year multi-mo	dal/ transit network and service	e data			

Purpose	Identify existing system	stem deficiencies	through:							
•	Travel Demand		0							
	Other analysis									
	Public input									
Outcomes	Agreement by CTF	Y Team on existing	g system deficien	icies						
							Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From				NCDOT	MPO/RPO	Local Gov't	Team
	1. Input from pub	lic involvement	Step #:	1.	N/A (Public involvem process)	nent				X (CTP)
	2. CTP Team agr validity of anal			2.	CTP 2e					X (CTP)
									nd Role for Pr ker [D] or Ana	
Output(s)			Goes To Step #:				NCDOT	MPO/RPO	Local Gov't	CTP Team
	1. Existing system	n deficiencies		1.	MM13, M15, LU21					A, D
Documentation Requirements	Consensus by CTF	P Team on existin	g system deficier	ncies			1		1	L
Key Cons	siderations		Purpos	se				Outcom	es	
MPO/ RPO/ NCDO	OT Coordination	<ul> <li>Coordination</li> <li>Identify existing deficiencies</li> <li>Reasonableness check of performance targets</li> <li>Consensus on existing deficiencies</li> </ul>				cies				
Public Involvemen					ies					

•	Transportation Planning Step 2g (CT						CP28
Purpose	Build consensus on and endorse	future year cons	straints				
	Identify multi-modal priorities						
Outcomes	Reasonable check of constraints						
	Agreement by CTP Team on lane				prities, and stra	ategies	
	Endorsement of future year multi	-modal constrair	nts by transit policy board				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreed upon future year LU data for each land use scenario	Step #:	1. LU20				X (CTP)
	2. Future year multi-modal/ transit network and service data		2. MM14				X (CTP)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	CTP
		Step #:					Team
	1. Financial projections by horizon year		1. CTP 2h				A, D
	<ol> <li>Land use and financial projections</li> </ol>		2. M13				D
	3. Future year multi-modal constraints, priorities, and strategies (including assessment of level of importance of various strategies)		3. M13				A, D
	<ol> <li>Future year (existing plus committed) transportation projects</li> </ol>		4. M13				A, D
Documentation Requirements	<ul> <li>Consensus by CTP Team on lan</li> <li>Policy Board Action by transit po</li> </ul>			•	orities, and stra	ategies	
Comprehensive Transportation Plan	ning Step 2g (CTP 2g ) Forecast Data	(con't)					
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Key Considerations	Purpose	Outcomes					
ICE	Incorporate ICE data future year LU TAZ structures	TAC structure data that includes ICE information					
MPO/ RPO/ NCDOT Coordination	Determine LU future year and data consistency	Consensus by LU and CTP Teams					
	Project future revenues	Consensus on overall revenues and sources					

Modeling Step	13 (M13) Develop Future Year Basel						CP29
Purpose	<ul> <li>Develop future year baseline, whether transit, and other transportation ecomparison when doing future year</li> <li>Reach consensus on future year</li> </ul>	elements, trend la ear alternative ar	and use, policies, and all nd scenario analysis				
Outcomes	<ul> <li>Agreement by Model Team on fu</li> <li>Recommended future year base</li> </ul>	ture year baselir					
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. TAC agreement on validity of analysis tool(s)	Step #:	1. CTP 2e				X (M)
	2. Land use and financial projections	-	2. CTP 2g				X (M)
	3. Future year multi-modal constraints, priorities, and strategies (including assessment of level of importance of various strategies)		3. CTP 2g				X (M)
	<ol> <li>Future year (existing plus committed) transportation projects</li> </ol>		4. CTP 2g				X (M)
	5. Future year multi-modal/ transit network and service data		5. MM14				X (M)
						nd Role for Pr	
0		Casa Ta			·	ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	M Team
	1. Future year baseline	$\operatorname{Jiep} \pi$ .	1. CTP 2h				A
	2. Technical memo documenting future year baseline		2. CTP 2h				A, D
Documentation Requirements	Consensus by Model Team, as docu	mented in a tech	nical memorandum, on fi	uture year baseline			

Comprehensive	Transportation Plan	ning Step 2h (C	[P 2h) Reasor	nablene	ess Check of Da	ita				CP30
Purpose	Validate reasonable	5								
		ng and Committe	d)							
	Land Use									
	Financial									
	Multi-modal									
Outcomes	Recommendation fi	rom CTP Team o	n future year pro	pjections	5					
							Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From				NCDOT	MPO/RPO	Local Gov't	Team
	1. Future year bas	seline	Step #:	1. N	/13					X (CTP)
	2. Technical mem future year base	o documenting		2. N	113					X (CTP)
									nd Role for Pr ker [D] or Ana	•
Output(s)			Goes To Step #:				NCDOT	MPO/RPO	Local Gov't	CTP Team
	1. Validated future (for each land u financial, and o	ise scenario),		1. (	CTP 2i					A, D
Documentation Requirements	Consensus by CTP	Team on validat	ed future year da	ata						
Key Cons	siderations		Purpos	se				Outcom	es	
Public Involvemen	ıt	Review and vali financial, growth	idate projected/ f		ansportation,		Public understanding of future transportation, financial, growth, and LU data			

Comprehensive 7	<b>Fransportation Plan</b>	ning Step 2i (CT	<mark>P 2i) Endorse</mark>	Future Data					CP31
Purpose	Endorsement of da	ta (future year) by	/ TAC for multiple	e land use scenarios, if appl	icable				
Outcomes	Endorsed future ye	ar data by TAC	·						
						Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A		Step #:	1. N/A					
						Respon	sible Entity a	nd Role for Pre	oducing
						Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])
Output(s)			Goes To			NCDOT	MPO/RPO	Local Gov't	CTP
-			Step #:						Team
	1. Finalized future CTP analysis	e year data for		1. M14			D		
Documentation Requirements	Policy Board Actior	h by TAC to endor	se future year da	ata (control totals and distrib	oution for I	multiple la	nd use scenar	ios, if applicabl	e)
Key Cons	siderations		Purpos	se			Outcom	es	
ICE		0	nvironmental con dorsing future ye	siderations (including ICE) ar data		ed future y erations	/ear data that	reflect environr	mental
MPO/ RPO/ NCDO	OT Coordination	Agree on future	year baseline		Docum TAC	ented Agr	eement on the	future year ba	seline by
Public Involvemen	t	into projections.	The Public inclu	lier has been incorporated udes the business cial interest groups.	Buy-in future c		ons or sugges	tions for modifi	ications of

## 10.2.4 Critical Path Points 32, 33, 34 and 35

**Description CP32 through 35:** The planning partners agree with the problem areas that need some type of transportation service improvement (for example, roadway capacity improvement, transit service, bicycle or pedestrian facilities). The "Identified Problem" section of the Problem Statement will be completed. It is possible that deficiencies in the transportation system, especially in regards to the non-highway modes, may be identified by a lack of service or facilities.

Before evaluating constraints it is important to identify the broad spectrum of alternatives that will be considered. It is also important to ensure that there is consistency between different elements that will ultimately go into evaluating alternatives and scenarios. Basically, it is important to ensure that the land use policies and desires match desired multi-modal alternatives and there is an analysis tool or tools available to evaluate various alternatives. These policy constraints provide the basis for moving forward into the next High-Level CTP Step (Alternatives Analysis).

Modeling Step 14	(M14) Identify Future Transporta	tion System Def	iciencies				CP32
Purpose	Identify future transportation system	deficiencies usin	g future year baseline				
Outcomes	Documented future transportation sy	stem deficiencies	S				
				Respo	onsible Entity X (Tean	for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Finalized future year data for CTP analysis	Step #:	1. CTP 2i				X (M)
					sible Entity ar (Decision Mal		
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	1. Technical memo documenting future year deficiencies including MOEs	Step #:	1. CTP 2j				A
Documentation Requirements	Future transportation system deficier	ncies documente	d in a technical memorandur	n	•		

Comprehensive	Transportation Plan	ning Step 2j (CTI	<sup>2</sup> 2j) Identify F	<sup>-</sup> utu	re Deficiencies					CP33
Purpose	Identify future defici	encies using fore	casted data, part	iner	and public input, and po	licy co	onstraints			
Outcomes	Agreement by CTP	Team on future y	ear system defic	ienc	ies					
							Respo	nsible Entity f X (Team	for Obtaining I n Name)	nputs
Input(s)			Comes From				NCDOT	MPO/RPO	Local Gov't	Team
	1. Public input		Step #:	1.	N/A (Public involvemer process)	nt				X (CTP)
	2. Policy constrair	nts		2.	N/A (Local government MPO/RPO, NCDOT)	t,	Х	Х	Х	
	3. Technical mem future year defi including MOEs	ciencies		3.	M14					X (CTP)
									nd Role for Pro er [D] or Anal	
Output(s)			Goes To Step #:				NCDOT	MPO/RPO	Local Gov't	CTP Team
	<ol> <li>Future year sys based on current trends, as well a scenarios to be applicable</li> </ol>	nt LU plans and as other LU		1.	LU22, M15, MM15					A, D
	2. Initial information Statements	n for Problem		2.	CTP 3b, M15					A, D
Documentation Requirements					system deficiencies and tion of methodology, and					
Key Con	siderations		Purpos		55,	5	·	Outcom		
MPO/ RPO/ NCD		(including reason deficiencies)	nableness check	of r	nd future deficiencies nodeled future year	defic	iencies by L	U Team	ints and future	
Public Involvemer	nt	Review and get deficiencies	public input on fu	uture	e transportation		ic understan portation de	ding of and inp ficiencies	out on future	

Multi-Modal St	tep 15 (MM15) Identify Future Year Mu	ulti-modal Polic	y Co	onstraints/ Opportunities				CP34	
Purpose	Identify future year multi-modal policy	/ constraints/ op	port	unities					
Outcomes	Recommendation of future year mult	-modal constrair	nts/	opportunities					
					Responsible Entity for Obtaining Inp X (Team Name)				
Input(s)		Comes From			NCDOT	MPO/RPO	Local Gov't	Team	
	1. Benchmark/ peer comparisons as examples	Step #:	1.	N/A (Research best practices)				X (MM)	
	2. Validated multi-modal base year data		2.	MM13				X (MM)	
	3. Future year multi-modal/ transit network and service data		3.	MM14				X (MM)	
	<ol> <li>Future year system deficiencies based on current LU plans and trends, as well as other LU scenarios to be tested, if applicable</li> </ol>		4.	CTP 2j				X (MM)	
							nd Role for Pr ker [D] or Ana		
Output(s)		Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	MM Team	
	<ol> <li>Preliminary future year multi- modal constraints and opportunities</li> </ol>		1.	Output Used Within This Step				A	
	<ol> <li>Agreed upon future year multi- modal policy constraints, opportunities and desired outcomes</li> </ol>		2.	Output Used Within This Step			D (Transit Board)		
	<ol> <li>Recommended future year multi-modal policy constraints, opportunities and desired outcomes</li> </ol>		3.	CTP 3a, LU22, MM16				A, D	

Multi-Modal Step	15	(MM15) Identify Future Year Multi-modal Policy Constraints/ Opportunities	(con't)				
Documentation	ocumentation • List of multi-modal policy constraints and opportunities by transit policy boards endorsing future year multi-modal policy						
Requirements	•	Policy Board Action on constraints, opportunities and desired outcomes					
	•	Consensus by MM Team on recommended future year multi-modal policy constraints, opportunities and desired outcomes					

Modeling Step 1	15 (M15) Develop Testing Strategies	5					CP35
Purpose	Develop testing strategies to evaluate	e alternatives that	at address identified transportat	ion problems			
Outcomes	Model Team consensus on testir						
	Reasonable, meaningful combination						
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	<ol> <li>List and description of projects in the existing CTP and/ or metropolitan transportation plan (MTP)</li> </ol>	Step #:	1. N/A (NCDOT, MPO)				X (M)
	2. Existing system deficiencies		2. CTP 2f				X (M)
	<ol> <li>Future year system deficiencies based on current LU plans and trends, as well as other LU scenarios to be tested, if applicable</li> </ol>		3. CTP 2j				X (M)
	4. Initial information for Problem Statements		4. CTP 2j				X (M)
					sible Entity a (Decision Ma		
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team
	1. Testing strategies agreed upon by Model Team	Step #:	1. CTP 3b				A, D
	2. Reasonable combinations of land use/ transportation alternatives		2. CTP 3b				A, D
Documentation Requirements	Consensus by Model Team on testin technical memorandum	g strategies and	reasonable combinations of lar	nd use/ transpo	rtation alternat	ives documente	ed in a

	1 (LU21) Identify and Reach Conse Identify and evaluate flexibility for ch			tontially constrain tra	nenortation col	utions (LLL polic	N/
Purpose	constraints)	anyiny lanu use g	guais and pulicies that pu		nsportation soi		.у
Outcomes	Agreement by LU Team on LU const	raints for potentia	al transportation solutions				
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Agreed upon data sets and sources	Step #:	1. CTP 2d				X (LU)
	2. Existing system deficiencies		2. CTP 2f				X (LU)
	<ol> <li>Agreed upon future year multi- modal policy constraints/ opportunities and desired outcomes</li> </ol>		3. MM12				X (LU)
						nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	1. Land use policy constraints		1. CTP 3a				A, D
Documentation Requirements	Consensus by LU Team on LU polic	y constraints			1	•	

Land Use Step 22	2 (LU22) Identify Priority Land Use	Outcomes					CP35
Purpose	Identification of priority land developr	ment projects or l	key public investments (water, sew	/er, gas)			
Outcomes	Agreement by LU Team on land uses	s that must be ac	ccommodated with transportation ir	nprovement	S		
				Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Utility (water, sewer, gas, etc.) expansion plans	Step #:	1. N/A (Local government or other entity utility plans)			Х	
	<ol> <li>Future year system deficiencies based on current LU plans and trends, as well as other LU scenarios to be tested, if applicable</li> </ol>		2. CTP 2j				X (LU)
	<ol> <li>Agreed upon future year multi- modal policy constraints/ opportunities and desired outcomes</li> </ol>		3. MM15				X (LU)
						nd Role for Pro ker [D] or Anal	
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	1. Priority land use outcomes	1	1. CTP 3b			А	A, D
Documentation Requirements	Consensus by LU Team on priority L	U outcomes		1	1	1	

## 10.3 Alternatives Analysis (CTP 3)

The third High-Level Step of the CTP process focuses on developing and evaluating different CTP strategies that address the transportation deficiencies. In evaluating different strategies to handle these deficiencies, it is necessary to look at environmental issues (opportunities and constraints) – both human and natural, and community/ public desires – relating back to the community's vision and the transportation benefit. For alternatives and scenario analysis, it is helpful to recall the following definitions:

- Alternatives Options studied for the scope, concept, and location of a transportation proposal to serve a specific deficiency or need
- Scenarios Options studied for groupings of multi-modal transportation proposals (alternatives) with land use assumptions to address the various needs throughout the area being studied

Indicators of success in this part of the process are that alternatives be fully evaluated against the performance measures, documented, agreed upon, and tied to the vision.

Below is a description of the critical path through CTP3 – Alternatives Analysis:

### 10.3.1 Critical Path Points 36 and 37

**Description CP36 and CP37**: The purpose is to identify environmental areas to avoid and/ or minimize impacts to when developing different alternatives, whether that is natural environmental areas or communities. This may also include resources or features that have special local importance. Also occurring is identification of areas that need to be served (for example, a proposed industrial park, major commercial development, or other strategies aimed to promote a defined economic development). It may also be necessary to re-evaluate the land use scenarios that will be tested to ensure they continue to be viable options (implementable). In LU23 it is important that viable land use scenarios that will be carried forward are realistic, and the local land use agency(s) are open to modifying their land development plan(s) to match the scenario used to evaluate the final CTP.

Purpose	Collect and evaluat	e identified physic	cal and policy co	nstraints					
Outcomes	Prioritized list of co								
					Resp	Responsible Entity for Obtaining Inp X (Team Name)			
Input(s)			Comes From		NCDOT	MPO/RPO	Local Gov't	Team	
	1. Land use policy	<i>i</i> constraints	Step #:	1. LU21				X (CTP)	
	<ol> <li>Recommended multi-modal pol opportunities ar outcomes</li> </ol>	future year icy constraints,	-	2. MM15				X (CTP)	
	outcomes				Respo	nsible Entity a	nd Role for Pr	oducing	
						s (Decision Ma			
Output(s)			Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	CTP Team	
-	1. Global constrai (environmental financial, etc.)			1. CTP 3b				A, D	
	2. Recommended constraints	LU policy		2. CTP 3b				A, D	
Documentation Requirements	Consensus by CTP	Team on global	constraints, multi	-modal constraints, and LU	policy constraints				
	siderations		Purpos	5e		Outcom	es		
Environmental Co	onsiderations	Incorporate env developing the f		ing and LU factors in	A future year int consideration of			S	
ASA				wing the range of potential	Document of reappotential solution		wing the range	of	
CIA				ristics constraints with d land use factors in	A future year int community char			S	
MPO/ RPO/ NCD	OT Coordination		natives testing st	rategies	Consensus on alternatives testing strategies by Model Team				

	Transportation Planning Step 3b (CT		Key	/ Priorities				CP36
Purpose	Collect and evaluate key priorities and							
Outcomes	Prioritized list of priorities and outcom	nes with a range	of o	ptions to accommodate t				
					Respo		for Obtaining n Name)	Inputs
Input(s)		Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1. Initial information for Problem Statements	Step #:	1.	CTP 2j				Х (СТР)
	2. Testing strategies agreed upon by Model Team		2.	M15				X (CTP)
	<ol> <li>Reasonable combinations of land use/ transportation alternatives</li> </ol>		3.	M15				X (CTP)
	4. Priority land use outcomes		4.	LU22				X (CTP)
	<ol> <li>Recommended future year multi-modal policy constraints, opportunities and desired outcomes</li> </ol>		5.	MM15				X (CTP)
							nd Role for Pr ker [D] or Ana	
Output(s)		Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team
	1. Recommended multi-modal key priorities		1.	CTP 3c, MM16				A, D
	2. Recommended priority LU outcomes		2.	CTP 3c				A, D
	<ol> <li>Recommended range of options to accommodate priorities and outcomes</li> </ol>			CTP 3c				A, D
Documentation Requirements	Consensus by CTP Team on list of p	riorities and outc	ome	s with a range of options	s to accommodate		Continued on L	

Comprehensive Transportation Planning Step 3b (CTP 3b) Identify Key Priorities (con't)								
Key Considerations	Purpose	Outcomes						
MPO/ RPO/ NCDOT Coordination	Identify alternatives to be evaluated	<ul> <li>Consensus on alternatives to be evaluated by CTP Team</li> <li>Documented Agreement by TAC</li> </ul>						

Land Use Step 23	3 (LU23) Determine Viable Land U	lse Scenarios to	be Carried Forward				CP37				
Purpose	<ul><li>current land use plans</li><li>Make changes to land use scen</li><li>Refine or eliminate land use scen</li></ul>	<ul> <li>Current land use plans</li> <li>Make changes to land use scenarios that allow community to balance transportation and LU goals</li> <li>Refine or eliminate land use scenarios as appropriate</li> </ul>									
Outcomes	<ul> <li>Agreement by LU Team on viab</li> </ul>	le land use scena	arios								
				Respo		for Obtaining n Name)	Inputs				
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team				
	1. CTP ICE Prescreening	Step #:	1. CTP 2b				X (LU)				
						nd Role for Proker [D] or Ana					
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team				
	<ol> <li>Input from local land use decision makers on viable LU scenarios</li> </ol>		1. Output Used Within This Step, CTP 3e (for public involvement and CTP documentation)			A					
	2. Agreed upon viable land use scenarios by LU Team		2. CTP 3c				D				
Documentation Requirements	Documented Agreement by LU Tea	m on viable land	use scenarios								

Multi-Modal Step	16 (MM16) Identify Multi-modal Al	ternatives					CP 37					
Purpose	Identify multi-modal alternatives with	project attributes	5									
Outcomes	Multi-modal alternatives with project attributes											
				Respo	Responsible Entity for Obtaining Inputs X (Team Name)							
Input(s)		Comes From Step #:		NCDOT	MPO/RPO	Local Gov't	Team					
	1. Recommended multi-modal key priorities		1. CTP 3b				X (MM)					
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	MM Team					
	1. Multi-modal alternatives with project attributes	Step #:	1. CTP 3c				A, D					
Documentation Requirements	<ul> <li>Technical report with multi-moda</li> <li>Consensus by MM Team on multi-moda</li> </ul>		<b>8</b> 1 <b>3</b>									

 $^{\ast}$  Note: Multi-modal alternatives and scenarios are validated and tested as part of CTP 3c and CTP 3d.

### 10.3.2 Critical Path Points 38, 39, and 40

**Description CP38 through CP40:** The identification and evaluation of alternatives and scenarios is an iterative process. Using the agreed upon measures of effectiveness (MOEs) different alternatives are evaluated to see if they are addressing an identified deficiency or problem. In addition, there is an evaluation of environmental issues (opportunities and constraints) associated with each alternative. As a part of the documentation associated with these steps, it is important to denote alternatives that were not considered (for example, it did not make sense to actually propose a project in the critical watershed or there was no reason to propose a project in a location that would not serve the transportation need).

Alternatives are combined with the appropriate land use scenario. The agreed upon MOEs and performance targets are used to evaluate the scenarios. Based upon the evaluation, public input, and input from the planning partners, a scenario is ultimately selected as the draft CTP. During the evaluation of alternatives and scenarios there may also be a need to modify the land use scenarios.

Once the draft CTP has been identified, financial constraint is applied. This also involves identifying projects by horizon years that are expected to be funded and constructed. Note that this is not a requirement for a non-MPO CTP.

Comprehensiv	e Transportation Planning Step 3c (CT	P 3c) Identify	Alternatives and Scenarios				CP38					
Purpose	Identify alternatives and scenarios whether the second scenarios whether the second scenarios whether the second scenarios whether the second scenarios are second scenarios.	nich address def	iciencies, constraints, and prioritie	es								
Outcomes	<ul> <li>Alternatives for evaluation</li> <li>Agreement by CTP Team and by TAC on scenarios to be tested</li> </ul>											
	• Agreement by CTP Team and by	TAC UI SCEIDI		Respo		for Obtaining n Name)	Inputs					
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team					
	1. Public comments	Step #:	1. NA (Public Involvement Process)				X (CTP)					
	<ol> <li>In iterative process, evaluation of transportation alternatives and/or scenarios (includes comparison to MOEs)</li> </ol>		2. CTP 3d*				X (CTP)					
	3. Agreed upon viable land use scenarios by the LU Team		3. LU23				X (CTP)					
	<ol> <li>Multi-modal alternatives with project attributes</li> </ol>		4. MM16				X (CTP)					

Comprehensive	Tran	sportation Planning Step 3c (CT	P 3c) Identify	Alternatives and Scenarios				(con′t)
							nd Role for Proker [D] or Ana	
Output(s)			Goes To		NCDOT	MPO/RPO	Local Gov't	CTP
			Step #:					Team
	1.	Identified transportation		1a. M16*		D		A, D
		alternatives and scenarios to		1b. CTP 3d*				
		be evaluated further, including						
		project attributes (alternatives						
		displayed on a CTP						
		Alternatives Impact Map)						
	2			1 CTD 20 (for public				٨
	2.	1		1. CTP 3e (for public				A
		solutions/ alternatives and		involvement and CTP				
		scenarios not to be evaluated		documentation)				
		further (and documented		*Iterative process between CTP 3	3c, M16, and	d CTP 3d befor	re going to CTF	<b>o</b> 3e;
		reasons)		Other iteration/ coordination may	occur betwo	een CTP3c/ CT	FP 3d and the L	and Use
				or Multi-modal sub-processes, if	needed			
Documentation	•	Consensus by the CTP Team on	identified altern	atives and scenarios to be tested				
Requirements	•	5		I scenarios to be tested (showing a	Iternatives a	s well)		
		<u> </u>		, <u>5</u>		, 	Continued on I	

Comprehensive Transportation Pla	nning Step 3c (CTP 3c) Identify Alternatives and Scenario	os (con't)
Key Considerations	Purpose	Outcomes
Environmental Considerations	Identify a range of alternatives that avoid/ minimize impacts	A range of alternatives that avoids/ minimizes impacts
	to identified environmental resources	to environmental resources
ASA	Identify alternatives and scenarios that address	Potential alternatives and scenarios to be evaluated that
	deficiencies and avoid/ minimize impacts to the human and	address deficiencies and avoid/ minimize impacts
	natural environment	
ICE	Consider information from the CTP ICE Pre-screening in	Potential alternatives and scenarios that consider ICE
	development of alternatives and scenarios	pre-screening information
CIA	Identify a range of alternatives that avoid/ minimize	A range of alternatives that avoids/ minimizes
	impacts to identified community characteristics	impacts to identified community characteristics
	constraints	A range of alternatives that reflect community
	Ensure that there are alternatives proposed that are	values
	consistent with community vision	
MPO/ RPO/ NCDOT Coordination	Identify alternatives and scenarios to be evaluated	Consensus on alternatives and scenarios to be
		evaluated by CTP Team
		Documented Agreement by TAC
Public Involvement	Obtain public's ideas for potential alternatives and	Potential alternatives and scenarios based on public
	scenarios	input

Modeling Step 16	o (M16) Provide Analysis Results t	o Support Alter	natives and Scenarios Ar	nalysis			CP39		
Purpose	Provide analysis results for alternativ	es analysis using	g measures of effectivenes	s (MOEs)					
Outcomes	Summary report of alternatives evalu	lated using MOE	S						
				Respo		for Obtaining n Name)	Inputs		
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
be evaluated further, includi	alternatives and scenarios to be evaluated further, including project attributes (alternatives displayed on a CTP		1. CTP 3c*				X (M)		
					Responsible Entity and Role for Producir Outputs (Decision Maker [D] or Analyzer [J				
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	M Team		
	1. Summary report of alternatives and scenarios	Step #:	1. CTP 3d*				A		
	using MOEs		*Iterative process between M16, CTP 3c, and CTP 3d before final goes to CTP 3d						
Documentation Requirements	Technical memorandum summarizin	g alternatives us	ing MOEs						

Comprehensiv	e Transportation Planning Step 3d (CT	P 3d) Evaluat	e Alterna	tives and Scenarios				CP40			
Purpose	<ul> <li>Evaluate transportation alternatives a</li> <li>LU constraints and policies</li> <li>Environmental considerations</li> <li>MOEs and Performance Targets</li> <li>Community impacts</li> <li>Indirect/ Cumulative impacts</li> </ul>	and scenarios ba	sed upon:		es						
	Financial										
Outcomes	<ul> <li>Other data as appropriate</li> <li>Documentation of unreasonable</li> <li>Alternatives and scenarios to car</li> </ul>			sis, or for decision-mak	ing, with app	ropriate docum	nentation				
					Respo	Responsible Entity for Obtaining Input X (Team Name)					
Input(s)		Comes From			NCDOT	MPO/RPO	Local Gov't	Team			
	1. Public comments	Step #:	1. N/A proc	(Public involvement ess)				X (CTP)			
	2. Summary report of alternatives and scenarios using MOEs		2. M16	*				X (CTP)			
						sible Entity a (Decision Ma					
Output(s)		Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team			
	1. Project cost estimates		1. Out Ster	out Used Within This				A			
	2. Evaluation of transportation alternatives and/or scenarios (includes comparison to MOEs)		2a. CTF 2b. CTF	° 3c*		Tabla		A			

Comprehensive T	ran	sportation Plan	ning Step 3d (CT	P 3d) Evaluat	e Alternatives and Scenar	ios				(con't)	
	3.	Identification of	unreasonable		3. CTP 3e (for public					A, D	
Output(s)		solutions/ alterr	atives	Goes To	involvement and CTP						
(con't)				Step #:	documentation)						
				(con't)	*Iterative process between CTP 3c, M16, and CTP 3d before going to CTP 3e;						
					Alternatives are developed in enough detail to adequately evaluate scenarios, then						
					more detailed alternative a						
					scenario; Other iteration/ c	coordinat	ion may oc	cur between (	CTP3c/ CTP 3d	and the	
					Land Use or Multi-modal sub-processes, if needed						
Documentation	•	Additional inform	mation for alterna	tive and scenario	analysis documentation						
Requirements	•	Consensus by	CTP Team on uni	eam on unreasonable alternatives/ solutions							
Key Considerations			Purpos	e			Outcom	es			
Environmental Cor					unreasonable solutions	Elimina	ation of unr	easonable sol	utions due to		
			for environmenta	al reasons				environmental reasons			
ASA			Evaluate alterna	atives and scenarios		Information on evaluation of alternatives and scenarios,				cenarios,	
							ly including				
									ap (from CTP 3	c)	
								rnatives Impac			
									n Table (include		
									oses, MOEs, e		
									es Impact Tab	le	
					Problem Statements						
				Other information and documentation							
ASA Identify unreasonable solution			nable solutions	Documented reasons for determining certain solu				olutions			
						to be u	inreasonab	ole			

Comprehensive Transportation Pla	nning Step 3d (CTP 3d) Evaluate Alternatives and Scenar	ios (con't)
ICE	Disclose ICE impacts of identified scenarios and for highest transportation impacting alternatives	<ul> <li>Information on evaluation of alternatives and scenarios for ICE, possibly including:</li> <li>CTP ICE Prescreening</li> <li>CTP Alternatives ICE Evaluation</li> <li>CTP Scenarios ICE Screening</li> </ul>
CIA	Evaluate alternatives and scenarios for community impacts and to ensure community vision is reflected in alternatives and scenarios carried forward	<ul> <li>Identification of community impacts of alternatives and scenarios</li> <li>Exclusion of unreasonable solutions for community impacts</li> <li>Alternatives and scenarios that reflect the community's vision</li> </ul>

Comprehensive T	<b>Fransportation Plan</b>	ning Step 3e (CT	P 3e) – Identify	Draf	t CTP						
Purpose	• Identify draft C	TP with selected l	U scenario, con	isideri	ng ICE, CIA, other ei	nvironme	ental issues	(opportunities a	and constraints	), and	
	0 1	ortation demand									
	Solicit environn	nental input from a	agencies on draf	ft CTF	)						
	<ul> <li>Identify potentia</li> </ul>	al strategies for in	plementation by	/ local	governments to min	imize lar	nd developm	ent impacts to	environmental	у	
	sensitive areas										
Outcomes	Agreed upon draft CTP										
	Response to er	nvironmental conc	erns from agend	cies b	y addressing in CTP;	disclosi	ng unresolve	ed environmen	tal concerns in	CTP	
	• Documentation of unreasonable alternatives/ solutions that were eliminated from further consideration due to environmental concerns										
	<ul> <li>and/or failure to solve an identified problem and/or inconsistency with the community vision.</li> <li>Potential strategies for implementation by local governments to minimize land development impacts to environmentally sensitive areas</li> </ul>										
	Potential strate	gies for implemer	tation by local g	overn	ments to minimize la	nd devel					
							Respo	,	for Obtaining n Name)	Inputs	
Input(s)			Comes From				NCDOT	MPO/RPO	Local Gov't	Team	
	<ol> <li>Identified trans solutions/ alterr scenarios not t further (and do reasons)</li> </ol>	atives and be evaluated	- Step #:	1.	CTP 3c					X (CTP)	
	<ol> <li>Input from loca decision maker scenarios</li> </ol>			2.	LU23					X (CTP)	
	3. Public and reso input	ource agency		3.	N/A (Public involven process)	nent				X (CTP)	
									nd Role for Pr		
								<u>.</u>	ker [D] or Ana		
Output(s)			Goes To Step #:				NCDOT	MPO/RPO	Local Gov't	CTP Team	
	1. Draft CTP, inclu Problem Stater	nents		1.	CTP 3f			D		А	
Documentation Requirements	Documented Agree	ment by TAC on	Draft CTP								
<u>j</u>	siderations		Purpos					Outcom			
MPO/ RPO/ NCDO	OT Coordination	Authorize public	review on Draft	CTP		Docu	Documented Agreement on Draft CTP				

Comprehensive 7	Transportation Planning Step 3f (CTI	P 3f) Apply Fi	inancial	Constraints (Inc	ludes Gap Analysis	)				
Purpose	Update project costs and apply finance	cial constraints								
Outcomes	CTP funding gap analysis									
	Updated project cost estimates									
					Respo		for Obtaining n Name)	Inputs		
Input(s)		Comes From			NCDOT	MPO/RPO	Local Gov't	Team		
	1. N/A	Step #:	1. N/	A						
							nd Role for Proker [D] or Ana			
Output(s)		Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team		
	<ol> <li>CTP projects grouped by horizon year to match available revenue, and identification of unmet needs</li> </ol>		1. CT	P 4a				A		
Documentation Requirements		<ul> <li>Financial constraint information for CTP document</li> <li>*CTP documentation milestone: complete documentation of recommendations, including problem statements</li> </ul>								

# 10.4 Develop Final Plan (CTP 4) and Adopt Plan (CTP 5)

The final two High-Level Steps in the CTP process are the mechanism to move the plan through the adoption process and complete the air quality conformity process (for nonattainment areas only).

Success in these two final phases of the CTP process is evidenced by good documentation and a plan that is implementable and representative of the community's vision.

Below is a description of the critical path through CTP 4 (Develop Final Plan) and CTP 5 (Adopt Plan):

#### 10.4.1 Critical Path Point 41

**Description CP41:** A major implementation element is the financial plan for the CTP. The implementation strategy may also identify elements of the land use plan that may need to be changed to be consistent with the draft CTP. It may also include recommended strategies tied to land development (such as zoning requirements) to protect environmentally sensitive areas and reduce the potential for Indirect and Cumulative Effects (ICE). The documentation of the plan up to the development of the draft CTP should be complete (in draft form).

Prior to moving forward with air quality conformity the MPO policy board should endorse the plan to be analyzed. (This is not an adoption of the plan; adoption would occur after conformity analysis is complete.).

Comprehensiv	ve Transportation Planning St	ep 4a (CTP 4a) Draft Im	plementation Stratec	ју			
Purpose	Identify implementation strategies to address: <ul> <li>ICE</li> <li>CIA</li> <li>Multi-modal</li> <li>Environmental Considerations</li> <li>Mitigation opportunities</li> </ul>						
Outcomes	Viable implementation	strategies					
				Resp	onsible Entity X (Tear	for Obtaining n Name)	Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				X (CTP)

Comprehensive T	ransportation Plan	ning Step 4a (CT	P 4a) Draft In	nplementation Strategy					(con't)		
								nd Role for Pr ker [D] or Ana			
Output(s)			Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team		
	<ol> <li>Recommended strategies and mitigation oppo</li> </ol>			1. CTP 4c					A		
Documentation Requirements	Projects by horizon	year, unfunded n	eeds, and imple	mentation strategies							
Key Cons	iderations		Purpos	se			Outcom	es			
Environmental Cor	nsiderations	Discuss impleme	Discuss implementation strategies to be used by area with TAC			nsensus by T	AC on a financ	ial plan			
ICE		<ul> <li>Identify implementation strategies to address ICE</li> <li>Communicate implementation strategies to local jurisdictions</li> </ul>				<ul> <li>Implementation strategies incorporated into plan</li> <li>Communication occurred</li> </ul>					
CIA		<ul><li>community i</li><li>Communication</li></ul>					<ul> <li>Implementation strategies incorporated into plan</li> <li>Communication occurred about community impact implementation strategies</li> </ul>				
MPO/ RPO/ NCDC	<ul> <li>/ RPO/ NCDOT Coordination</li> <li>Group (by horizon year) CTP projects to match available revenues</li> <li>Coordinate to ensure project estimates and budget feasibility</li> </ul>			P projects to match	<ul> <li>Consensus on CTP projects (by horizon year) by CTP Team</li> <li>Consensus on a draft that includes multiple strategies</li> </ul>						
Public Involvement	5				Validated implementation strategies						

Comprehensive 1	<b>Fransportation Planning Step 4b (CT</b>	P 4b) Develo	p CTP Maps				
Purpose	Develop CTP Maps						
Outcomes	CTP Maps for local and State adopti	on					
				Respo	nsible Entity X (Tean		Inputs
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step #:	1. N/A				
				Respon	sible Entity ar	nd Role for Pr	oducing
				Outputs	(Decision Mal	ker [D] or Ana	lyzer [A])
Output(s)		Goes To		NCDOT	MPO/RPO	Local Gov't	CTP
		Step #:					Team
	1. Draft CTP Maps (including		1. CTP 4c, LU24				Α
	documentation of the land use						
	scenario on which the CTP						
	map is based)						
Documentation	Draft CTP maps						
Requirements							

Comprehensive 1	<b>Fransportation Plan</b>	ning Step 4c (CT	P 4c) Prepare	e Draft CTP Document					
Purpose	Complete CTP doc	umentation of pro	cess and propos	sals					
Outcomes	Draft CTP documer	nt							
						Respo	onsible Entity X (Tear	for Obtaining n Name)	Inputs
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A		Step #:	1. N/A					
		Responsible Entity and Role for Producing							
					Outputs	(Decision Ma	<u>ker [D] or Ana</u>	lyzer [A])	
Output(s)			Goes To			NCDOT	MPO/RPO	Local Gov't	CTP
			Step #:						Team
	1. Draft CTP docu	ument		1. CTP 4d, CTP 5d					А
Documentation	*CTP documentation	on milestone: Draf	t CTP document						
Requirements									
Key Cons	siderations		Purpos	se			Outcom	es	
Environmental Col	nsiderations	Develop a user	Develop a user friendly constraint map for incorporatio			-friendly ei	nvironmental c	onstraints map	and
		into CTP documentation			documentation				
ASA/ ICE/ CIA		Document ASA/	ICE/ CIA related	d information in the CTP	CTP d	ocumentat	ion that include	es ASA/ ICE/ C	CIA
		report (and CTP	project file)		information				

Comprehensive 1	<b>Fransportation Plan</b>	ning Step 4d (CT	P 4d) Endors	e CTP for Air Quality An	alysis				CP41
Purpose	Endorse Draft CTP	by TAC for Air Q	uality analysis						
Outcomes	Endorsed Draft CT	P including projec	ts by horizon yea	ar					
						Respo		for Obtaining n Name)	Inputs
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team
	1. N/A		Step #:	1. N/A					
								nd Role for Proker [D] or Anal	
Output(s)			Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team
	1. Agreed upon pl horizon year	rojects by		1. AQ4			D	D	
Documentation Requirements	5	ction by local boa greement by TAC		)					
Key Cons	siderations		Purpos	se			Outcom	es	
MPO/ RPO/ NCDO			ir quality analysis on Draft CTP CTP and LU scenario map		re ● D	eady for the	AQ conformity Agreement or	rTAC that the p process coordinated L	
Public Involvemen	t	Adoption/ endor	sement of CTP b	f CTP by local policy board Adopted/ endorsed CTP			ed CTP		

## 10.4.2 Critical Path Points 42, 43, 44, 45 and 46

**Description CP42 through CP46:** For areas that are designated nonattainment or maintenance for air quality, a conformity determination must be made on the transportation plan. The process consists of a series of steps that are performed by various air quality partners. In addition to the technical process performed by the transportation and air quality partners, there is also significant interagency coordination, public involvement, and ultimately federal approval. For these non-attainment and maintenance areas, CP 46 (AQ9) must be completed by the agreed upon end date for the CTP study in order to avoid a conformity and/ or plan lapse. In attainment areas (where no air quality conformity demonstration is required), the air quality sub-process does not apply, but CP44 (CTP 5b) must be completed by the agreed upon end date for the CTP study in order to avoid a plan lapse (in MPO areas).

Air Quality Step 3	3 (AQ3) Conduct Interagency Mee	ting								
Purpose	<ul> <li>conformity process analysis para</li> <li>Agree on schedule and plan par</li> </ul>	<ul> <li>Get agreement from all AQ Team members (MPO/ RPO/ NCDOT/ NCDENR-DAQ/ EPA/ FHWA/ FTA/ local air quality agency) on the conformity process analysis parameters</li> <li>Agree on schedule and plan parameters, including horizon years and future year, and evaluation methods</li> </ul>								
Outcomes	Agreement by AQ Team members on CPS and TCPCP									
		Responsible Entity for Obtaining Inputs X (Team Name)								
Input(s)		Comes From Step #:		NCDOT/ FHWA	MPO/RPO	Local Gov't	Team			
	1. N/A		1. N/A							
Output(s)		Goes To		Outputs		nd Role for Pro ker [D] or Ana Local Gov't				
output(3)		Step #:		FHWA			Team			
	1. Completed CPS and TCPCP	_	1. AQ4				A, D			
Documentation Requirements	Consensus by AQ Team on CPS an	d TCPCP			1					

Air Quality Step	4 (AQ4) Run TDM						CP42			
Purpose	Obtain VMT and speeds									
Outcomes	VMT and speeds by horizon year									
				Respo	Responsible Entity for Obtaining Inputs X (Team Name)					
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team			
	1. Agreed upon projects by horizon year	— Step #:	1. CTP 4d				X (AQ)			
						nd Role for Pr ker [D] or Ana				
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	AQ Team			
	1. VMT and speeds by horizon year		1. AQ5	A	A					
Documentation Requirements	Electronic format of travel demand	model run data by	horizon year							

Air Quality Step !	5 (AQ5) – Conduct Regional Emissio	ns Analysis (Ca	alculate E	missions)								
Purpose	Determine the MTP emissions and co	ompare them to t	the State	Implementation Plan (S	SIP) motor veh	icle emissions	budgets (MVE	Bs)				
Outcomes	Identified exempt projects											
	Regional emissions analysis- MT	P emissions and	a table c	comparing them to SIP	MVEBs							
					Respo	<b>J</b>	for Obtaining n Name)	Inputs				
Input(s)		Comes From			NCDOT	MPO/RPO	Local Gov't	Team				
	1. SIP MVEBs	Step #:	1. N/A	(NCDENR/ AQ)				X (AQ)				
							nd Role for Proker [D] or Ana					
Output(s)		Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	AQ Team				
	<ol> <li>Emissions factors by horizon year, if applicable depending on the emissions model</li> </ol>		1. Out Ster	put Used Within This o				A				
	2. Identification of exempt projects		2. AQ6	)				A, D				
	<ol> <li>Regional emissions analysis- MTP emissions and a table comparing them to SIP MVEBs</li> </ol>		3. AQ6	)				A				
Documentation	Consensus by AQ Team on iden				<b>-</b>	•	•	·				
Requirements	Regional emissions analysis- tab	le comparing MT	P emissi	Regional emissions analysis- table comparing MTP emissions and SIP MVEBs								

Air Quality Step	6 (AQ6) Draft Conformity	y Determination Report									
Purpose		documents the inputs/ or w of draft conformity rep	utputs of the process and det ort	ails how conformity v	was reached						
Outcomes		ermination Report (CDR)									
	<ul> <li>Endorsement by TAC</li> </ul>	to release draft CDR for	public comment								
		Responsible Entity for Obtaining Inputs X (Team Name)									
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team				
	1. N/A	Step #:	1. N/A								
						nd Role for Pro ker [D] or Anal					
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	AQ Team				
	1. Draft CDR		1. AQ7, CTP 5a	D (for	D		А				
				non-							
				MPO							
				areas)							
Documentation	Draft CDR										
Requirements	Policy Board Action by TAC to release draft CDR for public comment										

Air Quality Step	7 (AQ7) Public/ Ag	ency Review							CP43
Purpose	Give the public and	agency partners an oppo	ortunity to	comment on the draft CDR					
Outcomes	Comments from the	e public, federal and state	e agencies	s on the draft CDR					
						Respo		for Obtaining n Name)	Inputs
Input(s)			es From		NC	DOT	MPO/RPO	Local Gov't	Team
	1. N/A	Step ;	#:	1. N/A					
					nd Role for Producing ker [D] or Analyzer [A])				
Output(s)		Goes Step :			NC	DOT	MPO/RPO	Local Gov't	AQ Team
	1. Public and ager on the draft CD	5		1. Output Used Within Th Step	nis				A
	2. Responses to p agency comme CDR			2. AQ8, CTP 5a					A
Documentation Requirements	N/A								
Key Con	siderations		Purpose			Outcomes			
Public Involvemer	nt	Receive comments from				Response to public comments on Draft CDR			

Comprehensive	Transportation Plan	ning Step 5a (CT	<sup>-</sup> P 5a) Adopt A	<mark>\ir (</mark>	Quality Conformity					CP44	
Purpose	Demonstrate confo	rmity of MTP to S	IP								
Outcomes	MPO AQ conformit	y finding									
							Responsible Entity for Obtaining In X (Team Name)				
Input(s)			Comes From				NCDOT	MPO/RPO	Local Gov't	Team	
	1. Draft CDR		Step #:	1.	AQ6					X (CTP)	
	2. Responses to p agency comme CDR			2.	AQ7					X (CTP)	
								,	nd Role for Pr ker [D] or Ana		
Output(s)			Goes To Step #:				NCDOT	MPO/RPO	Local Gov't	CTP Team	
	1. AQ conformity	finding		1.	AQ8, CTP 5d		D (for non- MPO areas)	D			
Documentation Requirements	Policy Board Actior	by TAC and/or N	ICDOT on AQ co	onfo	rmity finding						
Key Cons	siderations		Purpos	se		Outcomes					
, ,		plan meets AQ c	meets AQ conformity Pol			Policy Board Action (adoption) of final AQ conformity finding					

Comprehensive	e Transportation Plan	ning Step 5b (CT	P 5b) Adopt (	CTP (MPO)					CP45*		
Purpose		eral planning requ									
	Highlight incons	Highlight inconsistencies between local land use plans and CTP									
Outcomes	Adopted CTP n	naps and docume	entation								
	Inform local gov	ernments of inco	nsistencies and	reconciliation between	land use pla	ans and CTF	D				
						Respo	onsible Entity	for Obtaining	Inputs		
							X (Tear	n Name)	-		
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team		
	1. N/A		Step #:	1. N/A							
								nd Role for Pro			
								ker [D] or Ana			
Output(s)			Goes To			NCDOT	MPO/RPO	Local Gov't	CTP		
			Step #:						Team		
	1. Adopted CTP n documentation	haps and		1. CTP 5c, MM17			D				
	2. Identified incon	sistencies		2. LU25					А		
	between LU pla	in and adopted									
	CTP										
Documentation	Policy Board Activity	ction by TAC on C	CTP maps and do	ocuments							
Requirements	Documentation	of inconsistencie	s between LU pl	an and adopted CTP							
Key Cor	nsiderations		Purpose			Outcomes					
MPO/ RPO/ NCD	OOT Coordination	Adopt Final CTF			Docu	Documented Agreement (adoption) of the Final CTP					

\*This step (CTP 5b) must be completed by the agreed upon CTP study end date to avoid a plan lapse (in MPO areas with no AQ conformity analysis required). If AQ conformity analysis is required, see AQ9. The remaining critical path steps may occur later but must be done before the CTP study is considered complete.

Air Quality Step 8	3 (AQ8) Final Conformity Report						CP46		
Purpose	Develop final CDR to be submitted to	) FHWA/ FTA							
Outcomes	Final CDR to be submitted to FHWA	/ FTA							
				Respo	Responsible Entity for Obtaining Inp X (Team Name)				
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
	1. Final letter of review by NCDENR (clean review letter)	Step #:	1. N/A (NCDENR)				X (AQ)		
	2. AQ conformity finding		2. CTP 5a				X (AQ)		
						nd Role for Pr ker [D] or Ana			
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	AQ Team		
	1. Final CDR		1. AQ9				A		
Documentation Requirements	Final CDR								

Air Quality Step 9	9 (AQ9) FHWA/ FTA Review and Ap	oproval						CP47*			
Purpose	<ul> <li>FHWA/ FTA review of the final CDR, including coordination with EPA</li> <li>FHWA/ FTA determination that the MTP conforms to the SIP and 40 CFR 93</li> </ul>										
Outcomes	Approval by FHWA/ FTA on the MTP conformity finding										
					Respo		for Obtaining n Name)	Inputs			
Input(s)		Comes From			NCDOT	MPO/RPO	Local Gov't	Team			
	1. N/A	Step #:	1. N/A								
					Responsible Entity and Role for Producing Outputs (Decision Maker [D] or Analyzer [A]						
Output(s)		Goes To Step #:			FHWA	FTA	Local Gov't	AQ Team			
	<ol> <li>If applicable, FHWA/ FTA and EPA comments on the final CDR and responses to comments</li> </ol>		1. Output Use Step	ed Within This				A			
	2. Approval by FHWA/ FTA on the MTP conformity finding		2. N/A		D	D					
Documentation Requirements	Documented agreement (approval le	tter) from FHWA	FTA on the MTI	P conformity finding	g						

\*This step (AQ9) must be completed by the agreed upon CTP study end date to avoid a conformity and/ or plan lapse. The remaining critical path steps may occur later but must be done before the CTP study is considered complete.

## 10.4.3 Critical Path Points 47, 48, 49, 50, 51 and 52

**Description CP47 through CP52:** The CTP process concludes with mutual adoption of the CTP maps by NCDOT in addition to the MPO. Once the maps are approved it is essential to provide feedback to the land use agencies, especially where the adopted CTP is based on a land use scenario with some differences from the adopted land development plan. This is done using mapping of the land use plan changes necessary to support the adopted CTP. There should also be a recommended land use strategy to support the transportation plan.

Land Use Step 24	4 (LU24) Develop LU Map to Match	n CTP					CP48				
Purpose	Coordinate and develop land use map to match CTP										
Outcomes	<ul> <li>Common understanding of the la</li> <li>Recommendation on coordinate</li> </ul>	<ul> <li>Common understanding of the land use needed to support recommended transportation plan</li> <li>Recommendation on coordinated land use scenario map</li> </ul>									
		Comes From		Respo		for Obtaining n Name)	Inputs				
Input(s)				NCDOT	MPO/RPO	Local Gov't	Team				
	<ol> <li>Draft CTP Maps (including documentation of the land use scenario on which the CTP map is based)</li> </ol>	Step #:	1. CTP 4b				X (LU)				
					Responsible Entity and Role for Producir						
				Outputs	(Decision Ma	ker [D] or Ana	lyzer [A])				
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team				
	1. LU map to match CTP		1. LU25				A, D				
Documentation Requirements	Consensus by LU Team on LU map	to match CTP			1	1	1				

Land Use Step 2	5 (LU25) Recomm	end LU Needed I	to Support Reco	mmended Transportation	Plan			CP49
Purpose		d use needed to s						
		sistencies betwee						
Outcomes	<ul> <li>Informed local the CTP is bas</li> </ul>		nconsistencies ar	nd how to reconcile their cur	rent LU plans to n	natch the land u	ise scenario up	on which
					Resp	onsible Entity X (Tear	for Obtaining n Name)	Inputs
Input(s)			Comes From		NCDOT	MPO/RPO	Local Gov't	Team
	1. Identified incon between currer adopted CTP	sistencies It LU plans and	Step #:	1. CTP 5b				X (LU)
						nsible Entity a s (Decision Ma		
Output(s)			Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	LU Team
	<ol> <li>Map and other identifying char plans needed t (policy, regulat intensity, etc.)</li> </ol>	nges to local LU o match CTP		1. CTP 5d, Final Product (Local Governments)		A		A
Documentation Requirements	Letter or memo from	m MPO/ RPO to lo	ocal governments	s identifying changes to curr	ent LU plans need	led to match C	TP	
Key Considerations			Purpos	se	Outcomes			
ICE		Communicate IC jurisdictions	Communicate ICE minimization strategies to local land use			overnments		
CIA Comm				t minimization strategies to	Informed local governments			

Multi-Modal Step	17 (MM17) Recommend Multi-mo	dal Modification	s to Support CTP				CP50				
Purpose	Highlight inconsistencies between lo	Highlight inconsistencies between local multi-modal plans and CTP									
Outcomes	Informed local governments of inconsistencies and how to reconcile local multi-modal plans with the CTP										
				Responsible Entity for Obtaining Input X (Team Name)							
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team				
	1. Adopted CTP maps and documentation	Step #:	1. CTP 5b				X (MM)				
	2. Map and other documentation identifying changes to local LU plans needed to match CTP (policy, regulatory, pattern, intensity, etc.)		2. LU25				X (MM)				
						nd Role for Pr ker [D] or Ana					
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	MM Team				
	1. Identification of inconsistencies between local multi-modal plans and CTP		3. CTP 5d, Final Product (local governments and transit boards)				A				
Documentation Requirements	Letter or memo from MPO/ RPO ider	ntifying inconsiste	encies between local multi-modal p	lans and C1	P						

Comprehensive 7	<b>Fransportation Plan</b>	ning Step 5c (C <sup>-</sup>	TP 5c) Adopt (	TP (NCDOT)					CP51	
Purpose	Meet state planning	g requirements								
Outcomes	Adopted CTP maps	S								
						Responsible Entity for Obtaining Inpu X (Team Name)				
Input(s)			Comes From			NCDOT	MPO/RPO	Local Gov't	Team	
	1. N/A		Step #:	1. N/A					X(CTP)	
								nd Role for Pr ker [D] or Ana		
Output(s)			Goes To Step #:			NCDOT	MPO/RPO	Local Gov't	CTP Team	
	1. Mutually adopted	ed CTP maps		1. CTP 5d		D				
Documentation Requirements	Policy Board Actior	n by NCDOT on C	CTP maps	I			1	1	I	
Key Considerations			Purpose		Outcomes					
,		Adopt Final CT			cumented Agreement (adoption) of the Final CTP					

Purpose	Finalize CTP document								
Outcomes	Final CTP document								
				Respo	Responsible Entity for Obtaining Inputs X (Team Name)				
Input(s)		Comes From		NCDOT	MPO/RPO	Local Gov't	Team		
	1. AQ conformity finding	Step #:	1. CTP 5a				X (CTP)		
	2. Draft CTP document		2. CTP 4c				X (CTP)		
	<ol> <li>Map and other documentation identifying changes to local LU plans needed to match CTP (policy, regulatory, pattern, intensity, etc.)</li> </ol>		3. LU25				X (CTP)		
	<ol> <li>Identification of inconsistencies between local multi-modal plans and CTP</li> </ol>		4. MM17				X (CTP)		
						nd Role for Pr ker [D] or Ana			
Output(s)		Goes To Step #:		NCDOT	MPO/RPO	Local Gov't	CTP Team		
	1. Final CTP document		1. Final Product (CTP Distribution)				A		
Documentation Requirements	*CTP documentation milestone: Fina	I CTP document							